



# Municipal Solid Waste Sanitary Landfill Financial Assurance Report Form

## SECTION 1: FACILITY INFORMATION

(please print or type)

### Information Requested

Facility Name: Northern Plains Regional Landfill

Permit Number: 74-SDP-02-76P

Permitted Agency/Entity: City of Spencer

## SECTION 2: CLOSURE/POSTCLOSURE OR CORRECTIVE ACTION COST ESTIMATES

Information Requested	Cost Estimate	Date of Cost Estimate
Updated Closure Cost Estimate	\$ 2,277,000	05/12/2025
Updated Postclosure Cost Estimate	\$ 3,024,000	05/12/2025
Initial or Updated Corrective Action Cost Estimate	\$	

\*Attach closure/postclosure cost estimate(s) signed and certified by an Iowa-licensed professional engineer. Cost estimates shall include, at a minimum, each of the cost line items defined in 113.14(3)"c" for closure and 113.14(4)"c" for postclosure. Please provide closure and/or postclosure site area acreage information with the estimates.

Provide a cost estimate for corrective action only if corrective action is required and a corrective action plan has been approved by the Department. Attach the corrective action cost estimate signed and certified by an Iowa-licensed professional engineer. The cost estimate shall account for total costs of the activities described in the approved corrective action plan for the corrective action period.

## SECTION 3: FACILITY WASTE TONNAGE INFORMATION

Information Requested	Tons
Remaining permitted capacity as of the beginning of permit holder's current fiscal year	177,910
Amount of waste disposed of at the facility during the prior fiscal year	80,526

## SECTION 4: PROOF OF COMPLIANCE

### Publicly Owned Municipal Solid Waste Landfills

(ATTACH AUDIT REPORT)

Owner's Most Recent Annual Audit Report

Prepared by: Winther Stave & Company, LLP

For fiscal year ending: 6/30/2024

### Privately Owned Municipal Solid Waste Landfills

(ATTACH AFFIDAVIT)

Attach owner/operator's affidavit indicating that an annual review has been performed by a certified public accountant to determine whether the privately owned landfill is in compliance with IAC 567 Chapter 113. The affidavit shall state the name of the certified public accountant, the dates and conclusions of the review, and the steps taken to rectify any deficiencies identified by the accountant.

**SECTION 5: FINANCIAL ASSURANCE INSTRUMENT****Type and Value of Financial Assurance Instrument(s)***(ATTACH INSTRUMENT(S))*

Assurance Instrument	Establishment Date	Mechanism Covers	Instrument Value*
Trust Fund 567 IAC 113.14(6)"a"		Closure <input type="checkbox"/> Postclosure <input type="checkbox"/> Corrective Action <input type="checkbox"/>	\$
Surety Bond 567 IAC 113.14(6)"b"		Closure <input type="checkbox"/> Postclosure <input type="checkbox"/> Corrective Action <input type="checkbox"/>	\$
Letter of Credit 567 IAC 113.14(6)"c"		Closure <input type="checkbox"/> Postclosure <input type="checkbox"/> Corrective Action <input type="checkbox"/>	\$
Insurance 567 IAC 113.14(6)"d"		Closure <input type="checkbox"/> Postclosure <input type="checkbox"/> Corrective Action <input type="checkbox"/>	\$
Corporate Financial Test 567 IAC 113.14(6)"e"		Closure <input type="checkbox"/> Postclosure <input type="checkbox"/> Corrective Action <input type="checkbox"/>	\$
Local Gov't. Financial Test 567 IAC 113.14(6)"f"		Closure <input type="checkbox"/> Postclosure <input type="checkbox"/> Corrective Action <input type="checkbox"/>	\$
Corporate Guarantee 567 IAC 113.14(6)"g"		Closure <input type="checkbox"/> Postclosure <input type="checkbox"/> Corrective Action <input type="checkbox"/>	\$
Local Gov't Guarantee 567 IAC 113.14(6)"h"		Closure <input type="checkbox"/> Postclosure <input type="checkbox"/> Corrective Action <input type="checkbox"/>	\$
Local Gov't. Dedicated Fund 567 IAC 113.14(6)"i"		Closure <input checked="" type="checkbox"/> Postclosure <input checked="" type="checkbox"/> Corrective Action <input type="checkbox"/>	\$

\*Pursuant to IAC 567 113.14(9), if account(s) are restricted/reserved to pay for closure, postclosure or corrective action costs, then the amount of the financial assurance instrument may be reduced by the sum of the cash balance of the account(s) established to comply with subrule 113.14(8).

**SECTION 6: INITIAL PROOF OF ESTABLISHMENT OF ACCOUNTS****Check Which Applies:**☐ New Mechanism☒ Previously Submitted

Pursuant to IAC 567 Chapter 113.14(8)"f", documentation of the establishment of accounts is to be submitted to the department by April 1, 2003 for currently permitted MSWLFs. Permit holders for MSWLFs permitted after April 1, 2003, shall submit documentation of the establishment of accounts prior to the MSWLF's initial receipt of waste.

Please attach documentation indicating accounts/fund have been established for closure and postclosure care and if the account(s) are restricted/reserved for closure or postclosure care. Examples of documentation include bank statements for closure/postclosure accounts, letter signed by the chief financial officer, letter from certified public accountant, etc.

Accounts established pursuant to paragraph 113.14(6)“a” for trust funds or paragraph 113.14(6)“i” for local government dedicated funds also satisfies the requirements of this subrule, and the permit holder shall not be required to establish additional closure and postclosure accounts.

### SECTION 7: CLOSURE AND POSTCLOSURE ACCOUNTS

Completion of the following closure and postclosure account information complies with the annual financial statement requirements of IAC 567 113.14(3)“a” and 113.14(4)“a” by indicating the current balance(s) of the closure/postclosure account(s) or dedicated/trust fund and the projected amount(s) to be deposited in the account(s).

Under “Beginning Balance”, please state the account/fund balance 30 days after the start of the previous fiscal year, for “Ending Balance”, indicate the account balance 30 days after the close of the previous fiscal year, and for “Projected Deposit”, indicate the amount to be deposited within 30 days of the close of the permit holder’s fiscal year.

Information Requested	Beginning Balance	Ending Balance	Projected Deposit
Closure Account Balance <i>(see formula below)</i>	\$	\$	\$
Postclosure Account Balance <i>(see formula below)</i>	\$	\$	\$
Or			
Dedicated Fund Balance <i>(see formula below)</i>	\$4,271,032	\$4,590,493	\$321,496
Trust Fund Balance <i>(see formula below)</i>	\$	\$	\$

#### Formula for Projected Deposits

Closure or Postclosure Account

$$\frac{CE - CB}{RPC} \times TR$$

Where “CE” is the closure or postclosure cost estimate, “CB” is the balance 30 days after close of the previous fiscal year, “RPC” is the remaining permitted capacity in tons, of the landfill from the beginning of the current fiscal year, and “TR” is the total number of tons of solid waste disposed in the prior year.

Dedicated/Trust Fund

$$\frac{CE - CB}{Y}$$

Where “CE” is the closure or postclosure cost estimate, “CB” is the balance 30 days after close of the previous fiscal year, and “Y” is number of years remaining in the pay-in period.

If needed, the space below can be used to show calculations for projected deposits

Closure $Y = \frac{177,910}{80,526}$	Postclosure Combined Closure Post closure $\frac{5,301,000 - 4,590,493}{2.21} = 321,496$
---	--

**SECTION 8: PERMIT HOLDER ENDORSEMENT**

Submittal of this completed and endorsed form along with all required documentation establishes Notification and Proof of Permit Holder Compliance with IAC 567 Chapter 113.

Name of Official: Mark White Title: Public Works Director


Agency/Entity: City of Spencer Iowa

Address: 101 W 5th St.

City: Spencer State: Iowa Zip: 51301

Telephone: 712-580-7200 ext. 215 Fax: na

Email Address: \_\_\_\_\_

Signature of Official:  Date: 6/15/2025

Questions? Contact Mary Klemesrud at (515) 802-8835 or [Mary.Klemesrud@dnr.iowa.gov](mailto:Mary.Klemesrud@dnr.iowa.gov)



Spencer, IA

# Fund Balance Report

As Of 07/31/2024

Fund	Beginning Balance	Total Revenues	Total Expenses	Ending Balance
679 - LANDFILL POST CLOSURE	2,633,735.94	7,601.76	0.00	2,641,337.70
680 - LANDFILL CLOSURE	1,943,637.73	5,518.31	0.00	1,949,156.04
Report Total:	4,577,373.67	13,120.07	0.00	4,590,493.74

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**12. LANDFILL CLOSURE/POSTCLOSURE CARE COSTS**

To comply with federal and state regulations, the City is required to complete a monitoring system plan and a closure/postclosure plan and to provide funding necessary to effect closure and postclosure, including the proper monitoring and care of the landfill after closure. Environmental Protection Agency (EPA) requirements have established closure and thirty-year care requirements for all municipal solid waste landfills that receive waste after October 9, 1993. State governments are primarily responsible for implementation and enforcement of those requirements and have been given flexibility to tailor requirements to accommodate local conditions that exist. The effect of the EPA requirement is to commit landfill owners to perform certain closing functions and postclosure monitoring functions as a condition for the right to operate the landfill in the current period. The EPA requirements provide that when a landfill stops accepting waste, it must be covered with a minimum of twenty-four inches of earth to keep liquid away from the buried waste. Once the landfill is closed, the owner is responsible for maintaining the final cover, monitoring ground water and methane gas, and collection and treating leachate (the liquid that drains out of waste) for thirty years.

Governmental Accounting Standards Board Statement No. 18 requires landfill owners to estimate total landfill closure and postclosure care costs and recognize a portion of these costs each year based on the percentage of estimated total landfill capacity used that period. Estimated total costs consist of four components: (1) the cost of equipment and facilities used in postclosure monitoring and care, (2) the cost of final cover (material and labor), (3) the cost of monitoring the landfill during the postclosure period, and (4) the cost of any environmental cleanup required after closure. Estimated total cost is based on the cost to purchase those services and equipment currently and is required to be updated annually due to the potential for changes due to inflation or deflation, technology, or applicable laws or regulations.

These costs for the City have been estimated to be \$2,168,500 for closure and \$2,664,000 for postclosure, for a total of \$4,832,500 as of June 30, 2024. In the current year, no disbursements were made for landfill closure costs. Currently the estimated remaining life of the landfill is 28 months with approximately 30% of the landfill's capacity used at June 30, 2024.

Chapter 455B.306(9)(b) of the Code of Iowa requires permit holders of municipal solid waste landfills to maintain separate closure and postclosure care accounts to accumulate resources for the payment of closure and postclosure care costs. The City has begun to accumulate resources to fund these costs; and at June 30, 2024, assets of \$4,577,374 are restricted for these purposes and reported as restricted cash balance in the Statement of Cash Receipts, Disbursements, and Changes in Cash Balances - Proprietary Funds.

Also, pursuant to Chapter 567-113.14 of the Iowa Administrative Code (IAC), since the estimated closure and post closure care costs are not fully funded, the City is required to demonstrate financial assurance for the unfunded costs. The City has adopted the dedicated fund financial assurance mechanism. Under this mechanism, the City must certify the following to the Iowa Department of Natural Resources:

- The fund is dedicated by local government statute as a reserve fund.
- Payments into the fund are made annually over a pay-in period of ten years or the permitted life of the landfill, whichever is shorter.
- Annual deposits to the fund are determined by the following formula:

$$NP = \frac{CE - CB}{Y}$$

NP = next payment

CE = total required financial assurance

CB = current balance of the fund

Y = number of years remaining in the pay-in period

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**12. LANDFILL CLOSURE/POST CLOSURE CARE COSTS - Continued**

Chapter 567-113.14(8) of the IAC allows a government to choose the dedicated fund mechanism to demonstrate financial assurance and use the accounts established to satisfy the closure and postclosure care account requirements. Accordingly, the City is not required to establish closure and postclosure accounts in addition to the accounts established to comply with the dedicated fund financial assurance mechanism.

**13. DEVELOPMENT AGREEMENTS**

The City has entered into various development agreements for construction. Under these agreements, the City has agreed to pay the developers an amount not to exceed \$8,308,432, subject to annual appropriation by the City Council. The agreements require up to ten annual payments, provided the developer is in compliance with the terms of the agreement. During the year ended June 30, 2024, the City rebated \$858,181 of incremental property tax to the developers. At June 30, 2024, the remaining balances to be paid on the agreements totaled \$7,450,251.

**14. TAX ABATEMENTS**

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax receipts to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or to pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2024, \$858,181 of property tax was diverted under the urban renewal and economic development projects.

Tax Abatements of Other Entities

Property tax revenues of the City were not reduced by tax abatements of other entities.



POST CLOSURE EXP 2025

STATEMENT OF PROBABLE POST CLOSURE COSTS (567-113.14(455B)) FOR:  
NORTHERN PLAINS REGIONAL LANDFILL, PALO ALTO CO., IOWA  
OWNED BY: CITY OF SPENCER, IOWA  
PREPARED BY: KRUSE, CATE & NELSON, P.C.

DATE: 4/1/2025

ITEM	DESCRIPTION	AMOUNT	
1	General Site Facilities	\$1,600.00	Used for future cell development
2	Cap & Cover Maintenance	\$9,000.00	\$408.09 /acre
3	Drainage Erosion Control Maintenance	\$1,200.00	No special structures
4	Groundwater to Waste Separation	\$1,500.00	Tile Maintenance
5	Gas Control System maintenance	\$1,600.00	Passive system
6	Gas Control System monitoring/reporting	\$1,600.00	Note: Also required to operate existing cells
7	Groundwater/Surface water system maintenance	\$3,100.00	
8	Groundwater/Surface water system monitoring/reporting	\$18,400.00	Note: Also required to operate existing cells
9	Groundwater/Surface water system evaluation/reports	\$4,600.00	Note: Also required to operate existing cells
10	Leachate control systems maintenance	\$3,600.00	\$18,000.00 /5years cleaning/pumps
11	Leachate collection, hauling & disposal	\$44,100.00	\$0.055 /gallon (800,000gallons)
12	Leachate system evaluation/reports	\$2,300.00	Note: Also required to operate existing cells
13	Facility Inspections & reports	\$2,500.00	Note: Also required to operate existing cells
14	Engineering & Technical services	\$0.00	included in line items
15	Legal, financial & legal services	\$2,300.00	
16	Financial Assurance, accounting, audits & reports	\$3,400.00	Note: Also required to operate existing cells

PROBABLE ANNUAL POST CLOSURE COST (2024 FA)

30 YEAR TOTAL	\$100,800.00	30	cumulative incrs. annual
	\$3,024,000		\$ 360,000.00 \$ 12,000.00
	\$2,664,000.00		

Closure based on 22.0 acres. Cells A-E1 and the north part of Cells 15A & 16A.

Note most costs are a duplication of costs for items required to maintain operation of active cells in expansion area. Post Closure costs will be adjusted annually based on future life of expansion area.

PREPARED BY: KRUSE, CATE & NELSON, P.C.

I hereby certify that this engineering document was prepared by me or under my direct personal supervision and that I am a duly licensed Professional Engineer under the laws of the State of Iowa.

By: James E. Thiesse License No. 12304 Date 6/4/25

My License renewal date is 12/31/2025  
Number of Pages covered by this seal: 1 of 1





POST CLOSURE EXP 2025

STATEMENT OF PROBABLE POST CLOSURE COSTS (667-113.14(455B)) FOR:  
NORTHERN PLAINS REGIONAL LANDFILL, PALO ALTO CO., IOWA  
OWNED BY: CITY OF SPENCER, IOWA  
PREPARED BY: KRUSE, CATE & NELSON, P.C.

DATE: 4/1/2025

ITEM	DESCRIPTION	AMOUNT	
1	General Site Facilities	\$1,600.00	Used for future cell development
2	Cap & Cover Maintenance	\$9,000.00	\$409.09 /acre
3	Drainage Erosion Control Maintenance	\$1,200.00	No special structures
4	Groundwater to Waste Separation	\$1,500.00	Tile Maintenance = \$15,000.00 / 10
5	Gas Control System maintenance	\$1,600.00	Passive system
6	Gas Control System monitoring/reporting	\$1,600.00	Note: Also required to operate existing cells
7	Groundwater/Surface water system monitoring	\$3,100.00	Note: Also required to operate existing cells
8	Groundwater/Surface water system monitoring/reporting	\$18,400.00	Note: Also required to operate existing cells
9	Groundwater/Surface water system evaluation/reports	\$4,600.00	Note: Also required to operate existing cells
10	Leachate control systems maintenance	\$3,600.00	\$18,000.00 /5years cleaning/pumps (800,000gallons)
11	Leachate collection, hauling & disposal	\$44,100.00	Note: Also required to operate existing cells
12	Leachate system evaluation/reports	\$2,300.00	Note: Also required to operate existing cells
13	Facility Inspections & reports	\$2,500.00	Note: Also required to operate existing cells
14	Engineering & Technical services	\$0.00	included in line items
15	Legal, financial & legal services	\$2,300.00	
16	Financial Assurance, accounting, audits & reports	\$3,400.00	Note: Also required to operate existing cells

PROBABLE ANNUAL POST CLOSURE COST (2024 FA)

30 YEAR TOTAL	\$100,800.00	30	cumulative incrs. annual
	\$3,024,000		\$ 360,000.00 \$ 12,000.00
	\$2,664,000.00		

Closure based on 22.0 acres. Cells A-E1 and the north part of Cells 15A & 16A.

Note most costs are a duplication of costs for items required to maintain operation of active cells in expansion area. Post Closure costs will be adjusted annually based on future life of expansion area.

PREPARED BY: KRUSE, CATE & NELSON, P.C.

I hereby certify that this engineering document was prepared by me or under my direct personal supervision and that I am a duly licensed Professional Engineer under the laws of the State of Iowa.

By: James E. Thiesse, License No. 12304 Date  
My License renewal date is 12/31/2025  
Number of Pages covered by this seal: 1 of 1

	Ending Balance FY 23	Ending Balance FY 24	Change	FY 25
679 Post Close	\$ 2,484,251.59	\$ 2,636,452.87	\$ 152,201.28	
680 Closure	\$ 1,750,889.26	\$ 1,945,551.72	\$ 194,662.46	
Combined Total	\$ 4,235,140.85	\$ 4,582,004.59	\$ 346,863.74	
Capacity Calculations				
Ton	72090	80526	Remaining Cap. 177910	Years= 2.21
Projected Deposit	=(5,052,000-4,582,004) / 2.21		\$ 4,582,004.59	
			Combined Estimate \$ 5,301,000	\$ 325,337.29

CLOSURE 2025

STATEMENT OF PROBABLE CLOSURE COSTS (567-111.3) FOR:  
NORTHERN PLAINS REGIONAL LANDFILL, PALO ALTO CO., IOWA  
OWNED BY: CITY OF SPENCER, IOWA  
PREPARED BY: KRUSE, CATE & NELSON, P.C.

DATE: 4/1/2025

ITEM	DESCRIPTION	AMOUNT
1	Closure and postclosure plan document revisions	\$ 12,100
2	Site preparation, earthwork and final grading	\$ 168,000
3	Drainage control culverts, piping and structures	\$ 31,500
4	Erosion control structures, sediment ponds and terraces	\$ 31,500
5	Final cap construction	\$ 1,575,000
6	Cap vegetation soil placement	\$ 210,000
7	Cap seeding, mulching and fertilizing	\$ 63,000
8	Monitoring well, piezometer and gas control modifications	\$ 16,800
9	Leachate system cleanout and extraction well modifications	\$ 7,900
10	Monitoring well installations and abandonments	\$ 7,900
11	Facility modifications to effect closed status	\$ 12,600
12	Engineering and technical services	\$ 115,500
13	Legal, financial and administrative services	\$ 10,500
14	Closure compliance certifications and documentation.	\$ 14,700
	<b>PROBABLE TOTAL CLOSURE COST (2024 FA)</b>	<b>\$ 2,277,000</b>

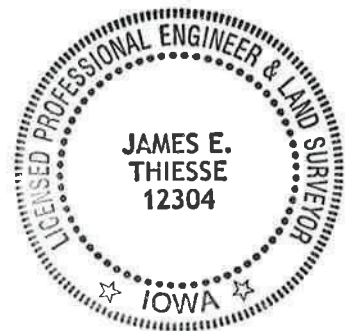
Closure based on 22.0 acres. Cells A-E1 and the northernmost parts of Cells 15A & 16A.

PREPARED BY: KRUSE, CATE & NELSON, P.C.

I hereby certify that this engineering document was prepared by me or under my direct personal supervision and that I am a duly licensed Professional Engineer under the laws of the State of Iowa.

By: James E. Thiesse License No. 12304 Date 6/4/25  
My License renewal date is 12/31/2025

Number of pages covered by this seal: 1 of 1



# 2025 Summary

**LEACHATE GENERATION - POST CLOSURE COSTS (567-113.14(455B)) FOR:**  
**NORTHERN PLAINS REGIONAL LANDFILL, PALO ALTO CO., IOWA**  
**OWNED BY: CITY OF SPENCER, IOWA**  
**PREPARED BY: KRUSE, CATE & NELSON, P.C.**

DATE: 5/12/2025

	Ending Balance FY 23	Ending Balance FY 24	Change
679 Post Close	\$ 2,484,251.59	\$ 2,636,452.87	\$ 152,201.28
680 Closure	\$ 1,750,889.26	\$ 1,945,551.72	\$ 194,662.46
Combined Total	\$ 4,235,140.85	\$ 4,582,004.59	\$ 346,863.74

Capacity Calculations	
Ton	72,090
	80,526

Remaining Cap.	Years=
177,910	2.21

(CE-EB) / Yrs =

	Combined Estimate	Projected Deposit
Leachate Volume	650,000	\$ 212,667.61
Leachate Volume	800,000	\$ 325,337.29
Leachate Volume	1,000,000	\$ 474,658.56
Leachate Volume	2,000,000	\$ 1,223,979.82

Year	Volume Hauled & Treated
2020	4,497,500
2021	3,064,000
2022	2,195,000
2023	3,476,500
2024	5,750,500
5 Year avg. =	3,796,700

**CITY OF SPENCER**

**INDEPENDENT AUDITORS' REPORTS  
BASIC FINANCIAL STATEMENTS  
SUPPLEMENTARY AND OTHER INFORMATION  
SCHEDULE OF FINDINGS**

**JUNE 30, 2024**

**CITY OF SPENCER**  
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**CITY OF SPENCER**  
**DIRECTORY OF CITY OFFICIALS**  
**AS OF JUNE 30, 2024**

**MAYOR**  
Steve Bomgaars

**MAYOR PRO-TEM**  
Tom Nelson

**COUNCIL MEMBERS**  
Tom Nelson  
David Lyons  
Tracey Larsen

Donavon Wunschel  
Ron Hanson

Loren Reit  
Brian Balk

**CITY MANAGER**  
Dan Gifford

**CITY CLERK**  
Mary Beth Breidinger

**FINANCE DIRECTOR - INTERIM**  
Traci Genson

**PUBLIC WORKS DIRECTOR**  
Mark White

**CHIEF OF POLICE**  
Mark Warburton

**FIRE CHIEF**  
Jesse Coulson

**PLANNING DIRECTOR**  
Adam Severson

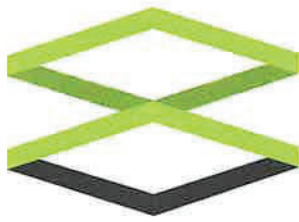
**PARK & REC DIRECTOR**  
Bob Fullhart

**LIBRARY DIRECTOR**  
Sarah Beth Red Wing-Fuchsen

**GOLF OPERATIONS DIRECTOR**  
Brian Mohr

**CITY ATTORNEY**  
Donald J. Hemphill

**HR DIRECTOR**  
Jessica Wright



**WINTER STAVE & CO | LLP™**  
Certified Public Accountants

1316 West 18th Street  
P.O. Box 175  
Spencer, Iowa 51301-0175  
Phone 712-262-3117  
FAX 712-262-3159

[www.winther-stave.com](http://www.winther-stave.com)

1004 21st Street #4  
P.O. Box 187  
Milford, Iowa 51351-0187  
Phone 712-338-2488  
FAX 712-338-2510

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## **INDEPENDENT AUDITORS' REPORT**

To the Honorable Mayor and  
Members of the City Council  
City of Spencer  
Spencer, IA 51301

### **Report on the Audit of the Financial Statements**

#### ***Adverse and Unmodified Opinions***

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the primary government of the City of Spencer, Iowa, (the City) as of and for the year ended June 30, 2024, and the related Notes to the Financial Statements, which collectively comprise the City's basic financial statements listed in the table of contents.

#### ***Adverse Opinion on Discretely Presented Component Unit***

In our opinion, because of the significance of the matter described in the "Basis for Adverse and Unmodified Opinions" paragraph, the financial statements referred to above do not present fairly the financial position of the discretely presented component unit of the City of Spencer, Iowa as of June 30, 2024, or the changes in financial position thereon for the year then ended in accordance with the basis of accounting described in Note 1.

#### ***Unmodified Opinions on Governmental Activities, Business Type Activities, Each Major Fund, and the Aggregate Remaining Fund Information***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information for the primary government of the City of Spencer, Iowa as of June 30, 2024, and the respective changes in cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

#### ***Basis for Adverse and Unmodified Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Spencer, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinions.



### *Matters Giving Rise to Adverse Opinion on Discretely Presented Component Unit*

The financial statements do not include the financial data for the City's legally separate component unit, Spencer Municipal Hospital. Accounting principles for the basis of accounting described in Note 1 require financial data for the component unit to be reported with the financial data of the City's primary government unless the City also issues financial statements for the financial reporting entity that include the financial data for its component unit. The City has not issued such reporting entity financial statements. Because Spencer Municipal Hospital reports in accordance with accounting principles generally accepted in the United States of America, a different reporting framework than the City's basis of accounting described in Note 1, the amounts by which this departure would affect the receipts, disbursements, and cash balances of the discretely presented component unit have not been determined.

### **Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1, and for determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Spencer's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Spencer's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Other Information***

Management is responsible for the other information included in this report. The other information comprises Management's Discussion and Analysis, on pages 5 through 10, and Schedules 1 through 8, on pages 42 through 59, but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 27, 2024 on our consideration of the City of Spencer's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Spencer's internal control over financial reporting and compliance.

*Worthe, Staver Co., LLC*

November 27, 2024  
Spencer, Iowa

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

### **JUNE 30, 2024**

The City of Spencer provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2024. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

#### **2024 Financial Highlights**

- The City's total cash basis net position increased \$5,319,166 from June 30, 2023 to June 30, 2024. Of this amount, the cash basis net position of the governmental activities increased by \$3,085,615 and the cash basis net position of the business type activities increased \$2,233,551.
- The cash basis net position of fiduciary (custodial) funds increased by \$54,870.

#### **Using this Annual Report**

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Cash Basis Statement of Activities and Net Position. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Other Information provides detailed information about the nonmajor funds and the City's indebtedness and further explains and supports the financial statements with a comparison of the City's budget for the year and the City's proportionate share of the net pension liability and related contributions.

#### **Basis of Accounting**

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable, and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with accounting principles generally accepted in the United States of America. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

#### **Reporting The City's Financial Activities**

##### **The Cash Basis Statement of Activities and Net Position**

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Cash Basis Statement of Activities and Net Position reports information which helps answer this question.

The Cash Basis Statement of Activities and Net Position presents the City's net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Cash Basis Statement of Activities and Net Position is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government, debt service, and capital projects. Property taxes and state and federal grants finance most of these activities.
- Business Type Activities include the sanitary sewer, solid waste, landfill, and airport. These activities are financed primarily by user charges.

#### Fund Financial Statements

The fund financial statements provide detailed information about the most significant funds - not the City as a whole. Some funds are required to be established by State law or by bond requirements. The City Council also established funds to control and manage money for particular purposes (such as construction projects) and to show that it is properly using certain receipts (such as sales tax receipts). The City has the following types of funds:

- Governmental Funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include: (a) the General Fund, (b) the Special Revenue Funds, (c) the Debt Service Fund, (d) the Capital Projects Fund, and (e) the Permanent Funds. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a Statement of Cash Receipts, Disbursements, and Changes in Cash Balances.

- Proprietary Funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains four Enterprise Funds to provide separate information for the sanitary sewer, solid waste, landfill, and airport funds. The sanitary sewer, solid waste, and landfill funds are considered to be major funds of the City.

The required financial statement for proprietary funds is a Statement of Cash Receipts, Disbursements, and Changes in Cash Balances.

#### Reporting the City's Fiduciary Responsibilities

Fiduciary Funds are used to account for resources held for the benefit of parties outside the City government. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the City's fiduciary activities are reported in a separate Statement of Cash Receipts, Disbursements, and Changes in Cash Balances - Fiduciary Funds. We exclude these activities from the City's government-wide financial statements because the City cannot use these assets to finance its operations.

## Government-Wide Financial Analysis

As stated earlier, net position may serve over time as a useful indicator of a government's financial position. The City's cash balance for governmental activities increased from a year ago, increasing from \$21,907,382 to \$24,992,997. The analysis that follows focuses on the changes in cash basis net position of governmental activities.

### Changes in Cash Basis Net Position of Governmental Activities

	For the Year Ended <u>June 30, 2024</u>	For the Year Ended <u>June 30, 2023</u>	Increase (Decrease)
Receipts:			
Program receipts:			
Charges for services .....	\$ 992,529	\$ 868,979	\$ 123,550
Operating grants and contributions .....	2,207,716	2,063,108	144,608
Capital grants and contributions .....	2,354,883	985,003	1,398,540
General receipts:			
Property and other city taxes .....	7,525,279	7,451,952	73,327
Tax increment financing .....	1,376,294	1,207,513	168,781
Commercial and industrial replacement .....	526,421	218,156	308,265
American Rescue Plan Act .....	-	818,787	(818,787)
Payments in lieu of tax .....	656,150	625,565	30,585
Local option sales tax .....	2,551,100	2,369,477	181,623
Hotel/motel tax .....	379,817	378,730	1,087
Use of money and property .....	980,699	387,590	593,109
Proceeds from sale of assets .....	28,660	18,596	(18,596)
Unrestricted miscellaneous .....	778,898	761,407	17,491
Debt proceeds .....	<u>7,463,651</u>	<u>1,747,269</u>	<u>5,716,382</u>
Total receipts	<u>27,822,097</u>	<u>19,902,132</u>	<u>7,919,965</u>
Disbursements:			
Public safety .....	4,925,742	4,858,296	67,446
Public works .....	1,833,784	1,910,129	(76,345)
Culture and recreation .....	3,150,302	3,245,596	(95,294)
Community and economic development .....	2,186,134	2,179,093	7,041
General government .....	2,230,051	2,197,602	32,449
Debt service .....	993,741	932,700	61,041
Capital projects .....	<u>12,326,720</u>	<u>7,181,859</u>	<u>5,144,861</u>
Total disbursements	<u>27,646,474</u>	<u>22,505,275</u>	<u>5,141,199</u>
Change in cash basis net position before transfers	175,623	(2,603,143)	2,778,766
Net transfers .....	<u>2,909,992</u>	<u>3,227,285</u>	<u>(317,293)</u>
Change in cash basis net position	3,085,615	624,142	2,461,473
Cash basis net position - beginning of year .....	<u>21,907,382</u>	<u>21,283,240</u>	<u>624,142</u>
Cash basis net position - end of year	<u>\$24,992,997</u>	<u>\$21,907,382</u>	<u>\$3,085,615</u>



The total business type activities cash balance increased from a year ago, increasing from \$20,448,680 to \$22,682,231. The analysis that follows focuses on the changes in cash basis net position of business type activities.

Changes in Cash Basis Net Position of Business Type Activities

	For the Year Ended <u>June 30, 2024</u>	For the Year Ended <u>June 30, 2023</u>	Increase (Decrease)
Receipts:			
Program receipts:			
Charges for services:			
Sanitary sewer .....	\$ 3,841,908	\$ 3,329,180	\$ 512,728
Solid waste .....	2,544,223	2,374,024	170,199
Landfill .....	2,297,541	2,019,726	277,815
Operating grants and contributions .....	30,396	52,726	(22,330)
Capital grants and contributions .....	13,816	93,410	(79,594)
General receipts:			
Use of money and property .....	1,130,262	687,887	442,375
Proceeds from sale of assets .....	176,492	28,830	147,962
Unrestricted miscellaneous .....	4,370	186,856	(182,486)
Total receipts	<u>10,039,008</u>	<u>8,772,639</u>	<u>1,266,369</u>
Disbursements:			
Sanitary sewer .....	2,365,959	2,261,845	104,114
Solid waste .....	1,484,380	1,400,892	83,488
Landfill .....	877,052	1,669,465	(792,413)
Airport .....	168,074	144,463	23,611
Total disbursements	<u>4,895,465</u>	<u>5,476,665</u>	<u>(581,200)</u>
Change in cash basis net position before transfers	5,143,543	3,295,974	1,847,569
Net transfers .....	<u>(2,909,992)</u>	<u>(3,227,285)</u>	<u>317,293</u>
Change in cash basis net position	2,233,551	68,689	2,164,862
Cash basis net position - beginning of year .....	<u>20,448,680</u>	<u>20,379,991</u>	<u>68,689</u>
Cash basis net position - end of year	<u>\$22,682,231</u>	<u>\$20,448,680</u>	<u>\$2,233,551</u>

**Individual Major Governmental Fund Analysis**

The City's governmental funds showed a combined cash basis fund balance of \$24,992,997 at June 30, 2024 which was \$3,085,615 more than last year. A summary of the changes is as follows:

	Cash Balances <u>June 30, 2024</u>	Cash Balances <u>June 30, 2023</u>	Increase (Decrease)
General .....	\$10,775,015	\$ 9,769,712	\$1,005,303
Road use tax .....	2,138,752	2,064,287	74,465
Local option sales tax .....	709,020	608,586	100,434
Tax increment financing .....	2,319,308	2,852,651	(533,343)
Debt service .....	328,084	334,274	(6,190)
Capital projects .....	6,508,432	4,425,652	2,082,780
Total nonmajor governmental funds .....	<u>2,214,386</u>	<u>1,852,220</u>	<u>362,166</u>
Total	<u>\$24,992,997</u>	<u>\$21,907,382</u>	<u>\$3,085,615</u>

## Individual Major Business Type Fund Analysis

The City's business type funds showed a combined cash basis fund balance of \$22,682,231 at June 30, 2024 which was \$2,233,551 more than last year. A summary of the changes is as follows:

	Cash Balances <u>June 30, 2024</u>	Cash Balances <u>June 30, 2023</u>	Increase (Decrease)
Sanitary sewer .....	\$ 5,023,789	\$ 4,021,612	\$1,002,177
Solid waste .....	3,429,601	3,161,074	268,527
Landfill .....	13,530,192	12,615,965	914,227
Nonmajor proprietary funds .....	<u>698,649</u>	<u>650,029</u>	<u>48,620</u>
Total	<u>\$22,682,231</u>	<u>\$20,448,680</u>	<u>\$2,233,551</u>

## Budgetary Highlights

The City amended the budget on July 3, 2023, October 2, 2023, and February 19, 2024. The amendments were to budget for increased capital projects disbursements, debt servicing costs, and community and economic development.

The City's total receipts were \$6,139,538 more than budgeted receipts.

The City's total disbursements were \$1,393,446 over the budgeted amounts.

## Debt Administration

At June 30, 2024, the City had \$20,630,000 of debt outstanding, compared to \$14,695,434 last year as shown below:

	<u>June 30, 2024</u>	<u>June 30, 2023</u>
General obligation bonds and notes .....	\$11,415,000	\$ 4,728,000
Other long-term debt .....	36,000	72,000
Revenue bonds and notes .....	<u>9,179,000</u>	<u>9,895,434</u>
Total all debt	<u>\$20,630,000</u>	<u>\$14,695,434</u>

## Economic Factors

The budget for fiscal year ending June 30, 2025 saw an increase in overall expenditures of \$6,236,536 (a 29.88% increase) compared to the original 2024 budget. This increase is mainly derived by higher debt service expenditures and capital project expenditures in fiscal year 2025 compared to fiscal year 2024.

The property tax rate increased to \$13.77917 per \$1,000 of taxable valuation for fiscal year 2025. Due to a decrease in the residential rollback, the taxes actually paid by residents will be minimally impacted.

Valuation growth continues at a steady rate. Building permits are steady, although there is still a need for additional housing units with the City, an issue exacerbated by recent flooding.

The City of Spencer has always been financially conservative, as is demonstrated in our available fund balances, debt ratio, and user fees. Consequently, five-year revenue and expense projections are prepared for each of our major enterprise funds; and we model our debt service levy for the next ten years to show when additional debt can be issued without having an impact to the taxpayers.



### **Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Finance Officer at the office of the City Clerk at 712-580-7200.

## **BASIC FINANCIAL STATEMENTS**

**CITY OF SPENCER**  
**CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION**  
**AS OF AND FOR THE YEAR ENDED JUNE 30, 2024**

			<u>Program Receipts</u>
	<u>Disbursements</u>	<u>Charges for Services</u>	<u>Operating Grants, Contributions, and Restricted Interest</u>
<b>FUNCTIONS/PROGRAMS:</b>			
Governmental activities:			
Public safety .....	\$ 4,925,742	\$ 137,113	\$ 225,167
Public works .....	1,833,784	20,551	1,599,686
Culture and recreation .....	3,150,302	616,408	38,177
Community and economic development .....	2,186,134	-	220,795
General government .....	2,230,051	21,281	123,891
Debt service .....	993,741	36,000	-
Capital projects .....	12,326,720	161,176	-
Total governmental activities	<u>27,646,474</u>	<u>992,529</u>	<u>2,207,716</u>
Business type activities:			
Sanitary sewer .....	2,365,959	3,841,908	-
Solid waste .....	1,484,380	2,544,223	30,396
Landfill .....	877,052	2,297,541	-
Airport .....	168,074	-	-
Total business type activities	<u>4,895,465</u>	<u>8,683,672</u>	<u>30,396</u>
<b>TOTAL</b>	<u><b>\$ 32,541,939</b></u>	<u><b>\$ 9,676,201</b></u>	<u><b>\$ 2,238,112</b></u>

General receipts and transfers:

Property and other city taxes levied for:	
General purposes .....	
Debt service .....	
Commercial and industrial replacement .....	
Tax increment financing .....	
Payments in lieu of tax .....	
Local option sales tax .....	
Hotel/motel tax .....	
Use of money and property .....	
Unrestricted miscellaneous .....	
Proceeds from sale of assets .....	
Debt proceeds net of fees .....	
Operating transfers .....	
Total general receipts and transfers	

CHANGE IN CASH BASIS NET POSITION

CASH BASIS NET POSITION - BEGINNING OF YEAR

CASH BASIS NET POSITION - END OF YEAR

<u>Capital Grants, Contributions, and Restricted Interest</u>	<u>Net (Disbursements) Receipts and Changes in Cash Basis Net Position</u>		
	<u>Governmental Activities</u>	<u>Business Type Activities</u>	<u>Total</u>
\$ -	\$ (4,563,462)	\$ -	\$ (4,563,462)
-	(213,547)	-	(213,547)
-	(2,495,717)	-	(2,495,717)
-	(1,965,339)	-	(1,965,339)
-	(2,084,879)	-	(2,084,879)
-	(957,741)	-	(957,741)
2,354,883	(9,810,661)	-	(9,810,661)
<u>2,354,883</u>	<u>(22,091,346)</u>	<u>-</u>	<u>(22,091,346)</u>
-	-	1,475,949	1,475,949
-	-	1,090,239	1,090,239
13,816	-	1,434,305	1,434,305
-	-	(168,074)	(168,074)
<u>13,816</u>	<u>-</u>	<u>3,832,419</u>	<u>3,832,419</u>
<u>\$ 2,368,699</u>	<u>(22,091,346)</u>	<u>3,832,419</u>	<u>(18,258,927)</u>
	6,966,565	-	6,966,565
	558,714	-	558,714
	526,421	-	526,421
	1,376,294	-	1,376,294
	656,150	-	656,150
	2,551,100	-	2,551,100
	379,817	-	379,817
	980,699	1,130,262	2,110,961
	778,898	176,492	955,390
	28,660	4,370	33,030
	7,463,651	-	7,463,651
	2,909,992	(2,909,992)	-
	<u>25,176,961</u>	<u>(1,598,868)</u>	<u>23,578,093</u>
	3,085,615	2,233,551	5,319,166
	<u>21,907,382</u>	<u>20,448,680</u>	<u>42,356,062</u>
	<u>\$ 24,992,997</u>	<u>\$ 22,682,231</u>	<u>\$ 47,675,228</u>

**CITY OF SPENCER**  
**CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION - Continued**  
**AS OF AND FOR THE YEAR ENDED JUNE 30, 2024**

**CASH BASIS NET POSITION:**

Nonexpendable:

Permanent fund principal .....

Restricted, expendable for:

Debt service .....

Capital projects .....

Urban renewal purposes .....

Community and economic development purposes

Employee benefits .....

Streets .....

Other purposes .....

Closure and/or postclosure care .....

Landfill recycling and planning .....

Unrestricted .....

**TOTAL CASH BASIS NET POSITION**

<u>Governmental Activities</u>	<u>Business Type Activities</u>	<u>Total</u>
\$ 474,123	\$ -	\$ 474,123
328,084	304,068	632,152
6,508,432	-	6,508,432
2,319,308	-	2,319,308
808,926	-	808,926
1,561,612	-	1,561,612
2,138,752	-	2,138,752
1,416,320	-	1,416,320
-	4,599,973	4,599,973
-	848,972	848,972
9,437,440	16,929,218	26,366,658
<u>\$ 24,992,997</u>	<u>\$ 22,682,231</u>	<u>\$ 47,675,228</u>

**CITY OF SPENCER**  
**STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND**  
**CHANGES IN CASH BALANCES**  
**GOVERNMENTAL FUNDS**  
**AS OF AND FOR THE YEAR ENDED JUNE 30, 2024**

		Special Revenue	
	General	Road Use	Local Option Sales Tax
<b>RECEIPTS:</b>			
Property tax .....	\$ 4,632,577	\$ -	\$ -
Tax increment financing .....	-	-	-
Other city taxes .....	555,855	-	2,551,100
Licenses and permits .....	68,813	-	-
Use of money and property .....	447,261	-	28,111
Intergovernmental .....	1,289,034	1,599,686	-
Charges for service .....	656,798	-	-
Special assessments .....	3,154	-	-
Miscellaneous .....	538,655	-	-
<b>TOTAL RECEIPTS</b>	<b>8,192,147</b>	<b>1,599,686</b>	<b>2,579,211</b>
<b>DISBURSEMENTS:</b>			
Public safety .....	3,410,395	-	-
Public works .....	1,437,601	-	-
Culture and recreation .....	2,623,942	-	-
Community and economic development .....	109,639	-	1,179,445
General government .....	1,518,153	-	-
Debt service .....	-	-	-
Capital projects .....	-	-	-
<b>TOTAL DISBURSEMENTS</b>	<b>9,099,730</b>	<b>-</b>	<b>1,179,445</b>
<b>EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS</b>	<b>(907,583)</b>	<b>1,599,686</b>	<b>1,399,766</b>
<b>OTHER FINANCING SOURCES (USES):</b>			
Proceeds from sale of assets .....	-	-	-
Debt proceeds net of fees .....	-	-	-
Operating transfers in .....	2,121,861	-	-
Operating transfers out .....	(208,975)	(1,525,221)	(1,299,332)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>1,912,886</b>	<b>(1,525,221)</b>	<b>(1,299,332)</b>
<b>NET CHANGE IN CASH BALANCES</b>	<b>1,005,303</b>	<b>74,465</b>	<b>100,434</b>
<b>CASH BALANCES - BEGINNING OF YEAR</b>	<b>9,769,712</b>	<b>2,064,287</b>	<b>608,586</b>
<b>CASH BALANCES - END OF YEAR</b>	<b>\$ 10,775,015</b>	<b>\$ 2,138,752</b>	<b>\$ 709,020</b>
<b>CASH BASIS FUND BALANCE:</b>			
Nonspendable:			
Permanent fund principal .....	\$ -	\$ -	\$ -
Restricted for:			
Debt service .....	-	-	-
Capital projects .....	-	-	-
Urban renewal purposes .....	-	-	-
Community and economic development purposes .....	-	-	709,020
Employee benefits .....	-	-	-
Streets .....	-	2,138,752	-
America Rescue Plan Act projects .....	1,337,575	-	-
Other purposes .....	-	-	-
Committed for:			
Public safety purposes .....	25,518	-	-
Public work purposes .....	801,349	-	-
Culture and recreation purposes .....	24,459	-	-
Community and economic development purposes .....	2,579,122	-	-
General government purposes .....	559,600	-	-
Unassigned .....	5,447,392	-	-
<b>TOTAL CASH BASIS FUND BALANCES</b>	<b>\$ 10,775,015</b>	<b>\$ 2,138,752</b>	<b>\$ 709,020</b>

See Notes to Financial Statements



<u>Tax Increment Financing</u>	<u>Debt Service</u>	<u>Capital Projects</u>	<u>Nonmajor Governmental Funds</u>	<u>Total</u>
\$ -	\$ 553,740	\$ -	\$ 2,147,322	\$ 7,333,639
1,376,294	-	-	-	1,376,294
-	4,974	-	10,628	3,122,557
-	-	-	-	68,813
130,782	27,486	333,448	13,611	980,699
-	73,761	2,349,883	262,908	5,575,272
-	-	-	-	656,798
-	-	161,176	-	164,330
-	-	41,190	471,539	1,051,384
<u>1,507,076</u>	<u>659,961</u>	<u>2,885,697</u>	<u>2,906,008</u>	<u>20,329,786</u>
-	-	-	1,515,347	4,925,742
-	-	-	396,183	1,833,784
-	-	-	526,360	3,150,302
869,479	-	-	27,571	2,186,134
-	-	-	711,898	2,230,051
-	993,741	-	-	993,741
-	-	12,326,720	-	12,326,720
<u>869,479</u>	<u>993,741</u>	<u>12,326,720</u>	<u>3,177,359</u>	<u>27,646,474</u>
<u>637,597</u>	<u>(333,780)</u>	<u>(9,441,023)</u>	<u>(271,351)</u>	<u>(7,316,688)</u>
-	-	28,660	-	28,660
-	7,445,085	18,566	-	7,463,651
-	400,490	11,599,277	648,517	14,770,145
<u>(1,170,940)</u>	<u>(7,517,985)</u>	<u>(122,700)</u>	<u>(15,000)</u>	<u>(11,860,153)</u>
<u>(1,170,940)</u>	<u>327,590</u>	<u>11,523,803</u>	<u>633,517</u>	<u>10,402,303</u>
(533,343)	(6,190)	2,082,780	362,166	3,085,615
<u>2,852,651</u>	<u>334,274</u>	<u>4,425,652</u>	<u>1,852,220</u>	<u>21,907,382</u>
<u>\$ 2,319,308</u>	<u>\$ 328,084</u>	<u>\$ 6,508,432</u>	<u>\$ 2,214,386</u>	<u>\$ 24,992,997</u>
\$ -	\$ -	\$ -	\$ 471,869	\$ 471,869
-	328,084	-	-	328,084
-	-	6,508,432	-	6,508,432
2,319,308	-	-	-	2,319,308
-	-	-	100,774	809,794
-	-	-	1,561,612	1,561,612
-	-	-	-	2,138,752
-	-	-	-	1,337,575
-	-	-	80,131	80,131
-	-	-	-	25,518
-	-	-	-	801,349
-	-	-	-	24,459
-	-	-	-	2,579,122
-	-	-	-	559,600
-	-	-	-	5,447,392
<u>\$ 2,319,308</u>	<u>\$ 328,084</u>	<u>\$ 6,508,432</u>	<u>\$ 2,214,386</u>	<u>\$ 24,992,997</u>

See Notes to Financial Statements

**CITY OF SPENCER**  
**STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND**  
**CHANGES IN CASH BALANCES**  
**PROPRIETARY FUNDS**  
**AS OF AND FOR THE YEAR ENDED JUNE 30, 2024**

	<u>Sanitary Sewer</u>	<u>Solid Waste</u>	<u>Landfill</u>
OPERATING RECEIPTS:			
Charges for services .....	\$ 3,841,908	\$ 2,544,223	\$ 2,297,541
Miscellaneous .....	3,375	109,156	44,525
TOTAL OPERATING RECEIPTS	<u>3,845,283</u>	<u>2,653,379</u>	<u>2,342,066</u>
OPERATING DISBURSEMENTS:			
Salaries .....	81,783	604,909	307,019
Payroll taxes and employee benefits .....	12,399	100,116	47,379
Repairs and maintenance .....	62,559	187,325	80,421
Utilities .....	10,064	11,982	15,712
Contract services .....	992,865	12,363	61,420
Insurance premiums .....	-	-	13,025
Gas and oil .....	5,947	121,252	86,842
Supplies .....	822	13,790	21,256
Miscellaneous .....	16,359	157,802	43,803
Statewide ASR fees .....	-	-	20,000
Collection fee .....	53,940	53,940	-
Sales tax paid .....	94,186	52,221	-
Tipping tax .....	-	-	109,808
TOTAL OPERATING DISBURSEMENTS	<u>1,330,924</u>	<u>1,315,700</u>	<u>806,685</u>
EXCESS (DEFICIENCY) OF OPERATING RECEIPTS OVER (UNDER) OPERATING DISBURSEMENTS	<u>2,514,359</u>	<u>1,337,679</u>	<u>1,535,381</u>
NON-OPERATING RECEIPTS (DISBURSEMENTS):			
Interest on investments and rental income .....	228,182	131,561	558,408
Intergovernmental .....	-	30,396	13,816
Sale of equipment .....	-	500	3,870
Capital outlay .....	(160,138)	(168,680)	(70,367)
Revenue bonds/notes principal .....	(735,000)	-	-
Revenue bonds/notes interest and fees .....	(139,897)	-	-
TOTAL NON-OPERATING RECEIPTS (DISBURSEMENTS)	<u>(806,853)</u>	<u>(6,223)</u>	<u>505,727</u>
EXCESS OF RECEIPTS OVER DISBURSEMENTS	<u>1,707,506</u>	<u>1,331,456</u>	<u>2,041,108</u>
OTHER FINANCING SOURCES (USES):			
Operating transfers in .....	79,467	-	510,000
Operating transfers out .....	(784,796)	(1,062,929)	(1,636,881)
TOTAL OTHER FINANCING SOURCES (USES)	<u>(705,329)</u>	<u>(1,062,929)</u>	<u>(1,126,881)</u>
NET CHANGE IN CASH BALANCES	1,002,177	268,527	914,227
CASH BALANCES - BEGINNING OF YEAR .....	<u>4,021,612</u>	<u>3,161,074</u>	<u>12,615,965</u>
CASH BALANCES - END OF YEAR	<u>\$ 5,023,789</u>	<u>\$ 3,429,601</u>	<u>\$ 13,530,192</u>

<u>Airport</u>	<u>Total</u>
\$ -	\$ 8,683,672
19,436	176,492
<u>19,436</u>	<u>8,860,164</u>
27,118	1,020,829
4,470	164,364
41,849	372,154
34,497	72,255
41,861	1,108,509
9,499	22,524
105	214,146
353	36,221
8,322	226,286
-	20,000
-	107,880
-	146,407
-	109,808
<u>168,074</u>	<u>3,621,383</u>
<u>(148,638)</u>	<u>5,238,781</u>
212,111	1,130,262
-	44,212
-	4,370
-	(399,185)
-	(735,000)
-	(139,897)
<u>212,111</u>	<u>(95,238)</u>
<u>63,473</u>	<u>5,143,543</u>
-	589,467
<u>(14,853)</u>	<u>(3,499,459)</u>
<u>(14,853)</u>	<u>(2,909,992)</u>
48,620	2,233,551
<u>650,029</u>	<u>20,448,680</u>
<u>\$ 698,649</u>	<u>\$ 22,682,231</u>

CITY OF SPENCER  
STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND  
CHANGES IN CASH BALANCES  
PROPRIETARY FUNDS - Continued  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2024

	<u>Sanitary Sewer</u>	<u>Solid Waste</u>	<u>Landfill</u>
CASH BASIS FUND BALANCES:			
Restricted, expendable for:			
Debt service .....	\$ 304,068	\$ -	\$ -
Closure and/or postclosure care .....	-	22,599	4,577,374
Landfill recycling and planning .....	-	-	848,972
Unrestricted .....	<u>4,719,721</u>	<u>3,407,002</u>	<u>8,103,846</u>
TOTAL CASH BASIS FUND BALANCES	<u>\$ 5,023,789</u>	<u>\$ 3,429,601</u>	<u>\$ 13,530,192</u>

<u>Airport</u>	<u>Total</u>
\$ -	\$ 304,068
-	4,599,973
-	848,972
<u>698,649</u>	<u>16,929,218</u>
<u>\$ 698,649</u>	<u>\$ 22,682,231</u>

**CITY OF SPENCER  
STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND  
CHANGES IN CASH BALANCES - FIDUCIARY FUNDS  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2024**

**ADDITIONS:**

Use of money and property .....	\$ 14,519
Intergovernmental .....	373,258
Miscellaneous .....	<u>50,278</u>
TOTAL ADDITIONS	<u>438,055</u>

**DEDUCTIONS:**

General government .....	<u>383,185</u>
TOTAL DEDUCTIONS	<u>383,185</u>

NET CHANGE IN CASH BALANCES 54,870

CASH BALANCES - BEGINNING OF YEAR 302,363

CASH BALANCES - END OF YEAR \$ 357,233

**CITY OF SPENCER  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2024**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Spencer, Iowa is a political subdivision of the State of Iowa located in Clay County. It was first incorporated in 1880 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City of Spencer provides numerous services to citizens including public safety, public works, culture and recreation, community and economic development, public improvements, and general government services. The City also provides sewer, solid waste, and landfill services for its citizens.

**A. Reporting Entity**

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions, and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

Based on the application of the criteria set forth by the Governmental Accounting Standards Board, management has determined that the Spencer Municipal Hospital (SMH) is a component unit of the City. Financial information for SMH has not been reported in the City's financial statements. Accordingly, these financial statements present the activities of the primary government only and are not a complete presentation in accordance with accounting principles generally accepted in the United States of America as they relate to the exclusion of component units. Spencer Municipal Hospital's financial statements can be obtained at their administrative offices or at City Hall.

Spencer Municipal Utilities (SMU) provides electric, communication, and water utility services to the citizens of Spencer. SMU is not considered a component unit of the primary government of the City because it does not meet the criteria stated above. Currently, SMU made voluntary payments of \$656,150 in lieu of property tax payments to the City.

Jointly Governed Organization - The City also participates in several jointly governed organizations for which the City is not financially accountable or that the nature and significance of the relationship with the City are such that exclusion does not cause the City's financial statements to be misleading or incomplete.

**B. Basis of Presentation**

Government-wide Financial Statement - The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the primary government of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental receipts, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories:

*Nonexpendable restricted net position* is subject to externally imposed stipulations which require the cash balance to be maintained permanently by the City.

*Expendable restricted net position* results when constraints placed on the use of cash balances are either externally imposed or imposed by law through constitutional provisions or enabling legislation.



**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

*Unrestricted net position* consists of cash balances not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and (2) grants, contributions, and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

Fund Financial Statements - Separate financial statements are provided for governmental and proprietary funds. Major individual governmental and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

The City reports the following major governmental funds:

*The General Fund* is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From this fund are paid the general operating disbursements, the fixed charges, and the capital improvement costs not paid from other funds.

*Special Revenue:*

*The Road Use Tax Fund* is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

*The Local Option Sales Tax Fund* is used to account for the receipts from the tax authorized by referendum and to be used for various purposes.

*The Tax Increment Financial Fund* is used to account for tax increment financing collections and the repayment of tax increment financing indebtedness.

*The Debt Service Fund* is used to account for property taxes and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

*The Capital Projects Fund* is used to account for all resources used in the acquisition and construction of capital facilities with the exception of those financed through enterprise funds.

The City reports the following major proprietary funds:

*Enterprise:*

*The Sanitary Sewer Fund* accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

*The Solid Waste Fund* accounts for the operation and maintenance of the City's solid waste collection activities.

*The Landfill* accounts for the operation and maintenance of the City's landfill activities.

*The Airport Fund* accounts for the operation and maintenance of the City's airport activities.

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

**C. Measurement Focus and Basis of Accounting**

The City of Spencer maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with accounting principles generally accepted in the United States of America.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications - committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

**D. Governmental Cash Basis Fund Balances**

In the governmental fund financial statements, cash basis fund balances are classified as follows:

Nonspendable - Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

Restricted - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Committed - Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the City Council through ordinance or resolution approved prior to year end. Those committed amounts cannot be used for any other purposes unless the City Council removes or changes the specified use by taking the same action it employed to commit those amounts.

Unassigned - All amounts not included in the preceding classifications.

**E. Budgets and Budgetary Accounting**

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2024, disbursements exceeded the amount budgeted in the public safety, general government, and capital projects functions.

**2. CASH AND POOLED INVESTMENTS**

The City's demand deposits, savings accounts, and certificates of deposit at June 30, 2024 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the members of the pool to ensure there will be no loss of public funds.

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**2. CASH AND POOLED INVESTMENTS - Continued**

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City's cash and investments consisted of the following at June 30, 2024:

Cash on hand .....	\$ 5,600
Demand deposits .....	21,007,946
Money market account .....	13,018,915
Certificates of deposit .....	<u>14,000,000</u>
Total cash and investments	48,032,461
Less Fiduciary Funds .....	<u>(357,233)</u>

City's Cash and Investments	<u>\$47,675,228</u>
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Interest rate risk - The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the City.

**3. BONDS AND NOTES PAYABLE**

A summary of changes in bonds and notes payable for the year ended June 30, 2024 is as follows:

	<u>Beginning Balances</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balances</u>	<u>Due Within One Year</u>
Governmental Activities:					
General obligation bonds .....	\$4,728,000	\$7,260,000	\$573,000	\$11,415,000	\$1,045,000
Spencer Municipal Utilities -					
E-911 Communication loan .....	<u>72,000</u>	<u>-</u>	<u>36,000</u>	<u>36,000</u>	<u>36,000</u>
Governmental Activities					
Total	<u>\$4,800,000</u>	<u>\$7,260,000</u>	<u>\$609,000</u>	<u>\$11,451,000</u>	<u>\$1,081,000</u>
Business-Type Activities:					
Sewer revenue bonds .....	<u>\$9,895,434</u>	<u>\$ 18,566</u>	<u>\$735,000</u>	<u>\$ 9,179,000</u>	<u>\$ 750,000</u>

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**3. BONDS AND NOTES PAYABLE - Continued**

**General Obligation Bonds**

A summary of the City's June 30, 2024 general obligation bonds payable is as follows:

Year Ending June 30,	Sewer Impr. Bond - Series 2017 Issued June 9, 2017			General Obligation Bond - Series 2018 Issued March 6, 2018		
	Interest Rates*	Principal	Interest	Interest Rates	Principal	Interest
2025	2.00%	\$ 73,000	\$ 21,460	3.00%	\$ 135,000	\$ 16,800
2026	2.00	74,000	20,000	3.00	140,000	12,750
2027	2.00	76,000	18,520	3.00	140,000	8,550
2028	2.00	78,000	17,000	3.00	145,000	4,350
2029	2.00	79,000	15,440	-	-	-
2030-2034	2.00	420,000	52,820	-	-	-
2035-2039	2.00	273,000	11,000	-	-	-
Total		<u>\$1,073,000</u>	<u>\$ 156,240</u>		<u>\$ 560,000</u>	<u>\$ 42,450</u>

Year Ending June 30,	Sewer Impr. Bond - Series 2018B Issued June 22, 2018			General Obligation Bond - Series 2019 Issued December 2, 2019		
	Interest Rates*	Principal	Interest	Interest Rates	Principal	Interest
2025	2.00%	\$ 72,000	\$ 23,140	3.00%	\$ 265,000	\$ 33,890
2026	2.00	74,000	21,700	3.00	265,000	25,940
2027	2.00	75,000	20,220	3.00	270,000	17,990
2028	2.00	77,000	18,720	1.70	280,000	9,890
2029	2.00	78,000	17,180	1.80	285,000	5,130
2030-2034	2.00	417,000	61,760	-	-	-
2035-2039	2.00	364,000	18,400	-	-	-
Total		<u>\$1,157,000</u>	<u>\$ 181,120</u>		<u>\$1,365,000</u>	<u>\$ 92,840</u>

Year Ending June 30,	Urban Renewal Bond - Series 2023A Issued July 13, 2023			Urban Renewal Bond - Series 2023B Issue July 13, 2023		
	Interest Rates	Principal	Interest	Interest Rates	Principal	Interest
2025	4.00%	\$ -	\$ 220,800	5.00%	\$ 500,000	\$ 87,000
2026	4.00	-	220,800	5.00	525,000	62,000
2027	4.00	-	220,800	5.00	550,000	35,750
2028	4.00	410,000	220,800	5.00	165,000	8,250
2029	4.00	485,000	204,400	-	-	-
2030-2034	4.00	2,720,000	716,400	-	-	-
2035-2039	4.00	1,905,000	154,400	-	-	-
Total		<u>\$5,520,000</u>	<u>\$1,958,400</u>		<u>\$1,740,000</u>	<u>\$193,000</u>

\* Including .25% service fee

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**3. BONDS AND NOTES PAYABLE - Continued**

**General Obligation Bonds - Continued**

Year Ending June 30,	Total		
	Principal	Interest & Fees	Total
2025	\$ 1,045,000	\$ 403,090	\$ 1,448,090
2026	1,078,000	363,190	1,441,190
2027	1,111,000	321,830	1,432,830
2028	1,155,000	279,010	1,434,010
2029	927,000	242,150	1,169,150
2030-2034	3,557,000	830,980	4,387,980
2035-2039	<u>2,542,000</u>	<u>183,800</u>	<u>2,725,800</u>
Total	<u>\$11,415,000</u>	<u>\$2,624,050</u>	<u>\$14,039,050</u>

On June 9, 2017, the City issued \$1,505,000 of general obligation bonds with an interest rate of 2.00% per annum. The bonds were issued for sewer improvements. During the year ended June 30, 2024, the City paid \$72,000 of principal and \$22,900 of interest and fees on the bonds.

On March 6, 2018, the City issued \$1,500,000 of general obligation bonds with interest rates ranging from 2.00% to 3.00% per annum. The bonds were issued for the Pederson Park Lighting project. During the year ended June 30, 2024, the City paid \$130,000 of principal and \$21,000 of interest and fees on the bonds.

On October 30, 2018, the City issued \$1,190,000 of general obligation bonds with interest rates ranging from 3.00% to 4.00% per annum. The bonds were issued for the Great Lakes Trail Phase II project. During the year ended June 30, 2024, the City paid the remaining \$45,000 of principal and \$1,650 of interest and fees on the bonds.

On June 22, 2018, the City issued \$1,508,000 of general obligation bonds with an interest rate of 2.00% per annum. The bonds were issued for sewer improvements. During the year ended June 30, 2024, the City paid \$71,000 of principal and \$24,560 of interest and fees on the bonds.

On December 2, 2019, the City issued \$2,735,000 of general obligation bonds with interest rates ranging from 1.70% to 4.00% per annum. The bonds were issued for an urban renewal project and City Hall Building. During the year ended June 30, 2024, the City paid \$255,000 principal and \$42,140 of interest and fees on the bonds.

On July 13, 2023, the City issued \$5,520,000 of general obligation bonds with an interest rate of 4.00% per annum. The bonds were issued for an urban renewal project involving property acquisition, street construction, installation of sewer, water and storm systems, street lighting and traffic controls. During the year ended June 30, 2024, the City paid \$195,040 of interest on the bonds.

On July 13, 2023, the City issued \$1,740,000 of general obligation bonds with an interest rate of 5.00% per annum. The bonds were issued for an urban renewal project involving property acquisition, street construction, installation of sewer, water and storm systems, street lighting and traffic controls. During the year ended June 30, 2024, the City paid \$76,850 of interest on the bonds.



**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**3. BONDS AND NOTES PAYABLE - Continued**

**General Obligation Bonds/Notes**

General obligation bonds and notes to be serviced by the Debt Service Fund totaled \$11,415,000 at June 30, 2024. A portion of these bonds and notes are anticipated to be repaid by transfers from other funds. In compliance with statutory requirements, all payments on these bonds and notes are recorded as disbursements from the Debt Service Fund; and any payments from other funds are recorded as transfers into the Debt Service Fund.

**Other Long-Term Debt**

The other long-term debt represents a loan from Spencer Municipal Utilities as follows.

E-911 Communication loan ..... \$ 36,000

The loan has annual payments of \$36,000. Loan is interest free and will be paid from the General Fund as loan receivable payments are received from the E-911 Emergency Communications Board.

**Revenue Notes**

A summary of the City's June 30, 2024 revenue notes payable is as follows:

Year Ending June 30,	Sewer Revenue Bond - Series 2010 Issued December 22, 2010			Sewer Revenue Bond - Series 2016 Issued October 7, 2016		
	Interest Rates*	Principal	Interest & Fees	Interest Rates*	Principal	Interest & Fees
2025	2.00%	\$ 399,000	\$ 71,680	1.04%	\$ 191,000	\$ 27,581
2026	2.00	412,000	63,700	1.04	193,000	25,594
2027	2.00	426,000	55,460	1.04	196,000	23,587
2028	2.00	440,000	46,940	1.04	198,000	21,549
2029	2.00	454,000	38,140	1.04	200,000	19,490
2030-2034	2.00	1,453,000	58,740	1.04	1,030,000	65,832
2035-2039		-	-	1.04	644,000	13,447
Total		<u>\$3,584,000</u>	<u>\$334,660</u>		<u>\$2,652,000</u>	<u>\$197,080</u>

Year Ending June 30,	Sewer Issued August 13, 2021			Total		
	Interest Rates*	Principal	Interest & Fees	Principal	Interest & Fees	Total
2025	1.00%	\$ 160,000	\$ 29,430	\$ 750,000	\$128,691	\$ 878,691
2026	1.00	162,000	27,830	767,000	117,124	884,124
2027	1.00	163,000	26,210	785,000	105,257	890,257
2028	1.00	165,000	24,580	803,000	93,069	896,069
2029	1.00	167,000	22,930	821,000	80,560	901,560
2030-2034	1.00	858,000	89,310	3,341,000	213,882	3,554,882
2035-2039	1.00	902,000	45,530	1,546,000	58,977	1,604,977
2040-2044	1.00	<u>366,000</u>	<u>5,460</u>	<u>366,000</u>	<u>5,460</u>	<u>371,460</u>
Total		<u>\$2,943,000</u>	<u>\$271,280</u>	<u>\$9,179,000</u>	<u>\$803,020</u>	<u>\$9,982,020</u>

\* Including .25% service fee

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**3. BONDS AND NOTES PAYABLE - Continued**

The City has pledged future sanitary sewer customer receipts, net of specific operating disbursements, to repay the \$7,500,000 sewer revenue bonds issued in December 2010, the \$3,960,000 sewer revenue bonds issued in October 2016, and the \$2,975,000 sewer revenue bonds issued in August 2021. Proceeds from the bonds provided financing for wastewater treatment plant improvements. The bonds are payable solely from the sanitary sewer customer net receipts and are payable through June 2041. Annual principal and interest payments are expected to require less than 50% of net receipts. Total principal and interest remaining to be paid on the bonds is \$9,610,560. For the current year, principal and interest paid on the bonds was \$874,897 and net operating receipts were \$2,514,359. The bonds bear interest ranging from 1.04% to 2.00% including a .25% loan service fee.

The resolutions providing for the issuance of the two sewer revenue bonds include the following provisions:

- (A) The bonds will only be redeemed from the future earnings of the sanitary sewer activity and bond holders hold a lien on future earnings of the funds.
- (B) Sufficient monthly transfers shall be made into a separate sewer sinking fund for the purpose of making principal and interest payments when due.
- (C) User rates shall be established which produce and maintain net receipts at a level not less than 110% of the principal and interest on the bonds falling due in the same year.

During the year ended June 30, 2024, the City was in compliance with the revenue bond resolutions.

**4. RELATED PARTY TRANSACTIONS**

The City had business transactions between the City and City officials, totaling \$54,155 during the year ended June 30, 2024. See item 2024-D in the Schedule of Findings.

**5. COMPENSATED ABSENCES**

City employees accumulate a limited amount of earned but unused vacation, holiday, and sick leave hours for subsequent use or for payment upon termination, retirement, or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned compensated absences payable to employees at June 30, 2024 is as follows:

Governmental activities:	
General fund .....	\$ 676,224
Business type activities:	
Proprietary:	
Enterprise:	
Solid waste .....	77,346
Landfill .....	25,923
Total business type activities	<u>103,269</u>
TOTAL	<u>\$ 779,493</u>

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**6. PENSION PLAN**

Plan Description - IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement system (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, IA 50306-9117 or at [www.ipers.org](http://www.ipers.org).

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general information purposes only. Refer to the plan documents for more information.

Pension Benefits - A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, anytime after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except for members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Protection occupation members may retire at normal retirement age, which is generally age 55 and may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.



**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**6. PENSION PLAN - Continued**

Contributions - Contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2024, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the City contributed 9.44% for a total rate of 15.73%. Protection occupation members contributed 6.21% of covered payroll, and the City contributed 9.31% for a total rate of 15.52%.

The City's contributions to IPERS for the year ended June 30, 2024 were \$370,377.

Net Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2024, the City reported a liability of \$1,964,091 for its proportionate share of the collective net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2023, the City's proportion was .043744% which was a decrease of .001882% from its proportion measured as of June 30, 2022.

For the year ended June 30, 2024, the City's pension expense, deferred outflows of resources, and deferred inflows of resources totaled \$168,182, \$1,551,266, and \$1,207,661, respectively.

There were no non-employer contributing entities to IPERS.

Actuarial Assumptions - The total pension liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Rate of inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25 to 16.25%, average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00%, compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of a quadrennial experience study covering the period of July 1, 2017 through June 30, 2021.

Mortality rates used in the 2023 valuation were based on the PubG-2010 mortality tables with future mortality improvements modeled using Scale MP-2021.

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**6. PENSION PLAN - Continued**

Actuarial Assumptions - Continued - The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	21.0%	4.56%
International equity	16.5	6.22
Global smart beta equity	5.0	5.22
Core plus fixed income	23.0	2.69
Public credit	3.0	4.38
Cash	1.0	1.59
Private equity	17.0	10.44
Private real assets	9.0	3.88
Private credit	4.5	4.60
Total	<u>100.0%</u>	

Discount Rate - The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	<u>1% Decrease (6.00%)</u>	<u>Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
City's proportionate share of the net pension liability	\$4,174,725	\$1,964,091	\$ 97,191

IPERS' Fiduciary Net Position - Detailed information about the IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at [www.ipers.org](http://www.ipers.org).

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**7. MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA (MFPRSI)**

Plan Description - MFPRSI membership is mandatory for fire fighters and police officers covered by the provisions of Chapter 411 of the Code of Iowa. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by MFPRSI. MFPRSI issues a stand-alone financial report which is available to the public by mail at 7155 Lake Drive, Suite #201, West Des Moines, IA 50266 or at [www.mfprsi.org](http://www.mfprsi.org).

MFPRSI benefits are established under Chapter 411 of the Code of Iowa and the administrative rules thereunder. Chapter 411 of the Code of Iowa and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits - Members with 4 or more years of service are entitled to pension benefits beginning at age 55. Full-service retirement benefits are granted to members with 22 years of service, while partial benefits are available to those members with 4 to 22 years of service based on the ratio of years completed to years required (i.e., 22 years). Members with less than 4 years of service are entitled to a refund of their contribution only, with interest, for the period of employment.

Benefits are calculated based upon the member's highest 3 years of compensation. The average of these 3 years becomes the member's average final compensation. The base benefit is 66% of the member's average final compensation. Members who perform more than 22 years of service receive an additional 2% of the member's average final compensation for each additional year of service, up to a maximum of 8 years. Survivor benefits are available to the beneficiary of a retired member according to the provisions of the benefit option chosen, plus an additional benefit for each child. Survivor benefits are subject to a minimum benefit for those members who chose the basic benefit with a 50% surviving spouse benefit.

Active members at least 55 years of age with 22 or more years of service have the option to participate in the Deferred Retirement Option Program (DROP). The DROP is an arrangement whereby a member who is otherwise eligible to retire and commence benefits opts to continue to work. A member can elect a 3, 4, or 5-year DROP period. When electing to participate in DROP, the member signs a contract stating the member will retire at the end of the selected DROP period. During the DROP period, the member's retirement benefit is frozen and a DROP benefit is credited to a DROP account established for the member. Assuming the member completes the DROP period, the DROP benefit is equal to 52% of the member's retirement benefit at the member's earliest date eligible and 100% if the member delays enrollment for 24 months. At the member's actual date of retirement, the member's DROP account will be distributed to the member in the form of a lump sum or rollover to an eligible plan.

Disability and Death Benefits - Disability benefits may be either accidental or ordinary. Accidental disability is defined as permanent disability incurred in the line of duty, with benefits equivalent to the greater of 60% of the member's average final compensation or the member's service retirement benefit calculation amount. Ordinary disability occurs outside the call of duty and pays benefits equivalent to the greater of 50% of the member's average final compensation for those with 5 or more years of service or the member's service retirement benefit calculation amount and 25% of average final compensation for those with less than 5 years of service.

Death benefits are similar to disability benefits. Benefits for accidental death are 50% of the average final compensation of the member plus an additional amount for each child, or the provisions for ordinary death. Ordinary death benefits consist of a pension equal to 40% of the average final compensation of the member plus an additional amount for each child, or a lump-sum distribution to the designated beneficiary equal to 50% of the previous year's earnable compensation of the member or equal to the amount of the member's total contributions plus interest.

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**7. MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA (MFPRSI) - Continued**

Disability and Death Benefits - Continued - Benefits are increased annually in accordance with Chapter 411.6 of the Code of Iowa, which provides a standard formula for the increases.

The surviving spouse or dependents of an active member who dies due to a traumatic personal injury incurred in the line of duty receives a \$100,000 lump-sum payment.

Contributions - Member contribution rates are set by state statute. In accordance with Chapter 411 of the Code of Iowa, the contribution rate was 9.40% of earnable compensation for the year ended June 30, 2024.

Employer contribution rates are based upon an actuarially determined normal contribution rate and set by state statute. The required actuarially determined contributions are calculated on the basis of the entry age normal method as adopted by the Board of Trustees as permitted under Chapter 411 of the Code of Iowa. The normal contribution rate is provided by state statute to be the actuarial liabilities of the plan less current plan assets, with such total divided by 1% of the actuarially determined present value of prospective future compensation of all members, further reduced by member contributions and state appropriations. Under the Code of Iowa, the City's contribution rate cannot be less than 17.00% of earnable compensation. The contribution rate was 22.98% for the year ended June 30, 2024.

The City's contributions to MFPRSI for the year ended June 30, 2024 totaled \$421,273.

If approved by the state legislature, state appropriations may further reduce the City's contribution rate, but not below the minimum statutory contribution rate of 17.00% of earnable compensation. The State of Iowa, therefore, is considered to be a nonemployer contributing entity in accordance with the provisions of the Governmental Accounting Standards Board Statement No. 67, *Financial Reporting for Pension Plans*.

There were no state appropriations to MFPRSI during the fiscal year ended June 30, 2024.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2024, the City reported a liability of \$2,986,112 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the MFPRSI relative to the contributions of all MFPRSI participating employers. At June 30, 2023, the City's proportion was .476863% which was a decrease of .041155% from its proportions measured as of June 30, 2022.

For the year ended June 30, 2024, the City recognized pension expense, deferred outflows of resources, and deferred inflows of resources totaling \$426,765, \$1,565,994, and \$1,132,667, respectively.



**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**7. MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA (MFPRSI) - Continued**

Actuarial Assumptions - The total pension liability in the June 30, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation	3.00%.
Salary increases	3.75 to 15.11%, including inflation.
Investment rate of return	7.50%, net of investment expense, including inflation.

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2022.

Mortality rates were based on the RP-2014 Blue Collar Combined Healthy Annuitant Table with males set forward zero years, females set forward two years, and disabled individuals set forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

The long-term expected rate of return on MFPRSI investments was determined using a building-block method in which best-estimate ranges of expected future real rates (i.e., expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Long-Term Expected Real Rate of Return</u>
Broad fixed income .....	4.9%
Broad U.S. equity .....	7.1
Global equity .....	7.2
Broad Non-U.S. equity .....	7.4
Managed futures .....	5.2
Core real estate .....	6.8
Opportunistic real estate .....	11.1
Global infrastructure .....	6.9
Private credit .....	10.1
Private equity .....	12.1

Discount Rate - The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed contributions will be made at 9.40% of covered payroll and the City contributions will be made at rates equal to the difference between actuarially determined rates and the member rate. Based on those assumptions, the MFPRSI's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on MFPRSI's investments was applied to all periods of projected benefit payments to determine the total pension liability.

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**7. MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA (MFPRSI) - Continued**

Sensitivity of City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.50%) or 1% higher (8.50%) than the current rate.

	1% Decrease (6.50%)	Discount Rate (7.50%)	1% Increase (8.50%)
City's proportionate share of the net pension liability	\$5,229,664	\$2,986,112	\$1,128,890

MFPRSI's Fiduciary Net Position - Detailed information about the MFPRSI's fiduciary net position is available in the separately issued MFPRSI financial report which is available on MFPRSI's website at [www.mfprsi.org](http://www.mfprsi.org).

**8. OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

**Plan Description**

The City operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. The City currently finances the benefit plan on a pay-as-you-go basis. For the year ended June 30, 2024, the City contributed \$1,295,775 and plan members eligible for benefits contributed \$391,799 to the plan. In addition, Clay County contributed \$47,281 to the plan for communication center employees. At June 30, 2024 no assets have been accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits - Individuals who are employed by the City and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit rate subsidy.

Retired participants must be age 55 or older at retirement, with the exception of special service participants who must be age 50 with 22 years of services. At June 30, 2024, there were 87 active and four retired members covered by the benefit terms.

**9. RISK MANAGEMENT**

The City is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 803 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, employment practices liability, public officials liability, cyber liability, and law enforcement liability. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**9. RISK MANAGEMENT - Continued**

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the Pool are recorded as disbursements from its operating funds at the time of payment to the Pool. The City's contributions to the Pool for the year ended June 30, 2024 were \$460,529.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, employment practices, law enforcement, cyber, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$500,000 each occurrence, each location. Property risks exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss, or series of claims or losses exceeds the amount of risk-sharing protection provided by the City's risk-sharing certificate, or in the event a casualty claim, property loss, or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred. As of June 30, 2024, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The City has workmen's compensation coverage through the Iowa Municipalities Workers' Compensation Association. In addition, the City purchases employee blanket bond coverage from other insurers. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**10. CONTRACTS AND OTHER COMMITMENTS**

The City has entered into contracts totaling \$5,167,000 for various construction projects. As of June 30, 2024, disbursements on those contracts totaled \$4,080,000. The remaining \$1,087,000 will be paid as the work on the projects is completed. In addition, contracts totaling \$1,698,000 were signed but work had not been started.



**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**11. INTERFUND TRANSFERS**

The detail of interfund transfers for the year ended June 30, 2024 is as follows:

<u>Transfer to</u>	<u>Transfer from</u>	<u>Amount</u>
General Fund	Road Use Tax	\$ 1,217,486
	Capital Projects	122,700
	Proprietary:	
	Enterprise:	
	Sanitary Sewer	285,077
	Solid Waste	199,807
	Landfill	267,201
	Airport	14,590
	Nonmajor Governmental:	
	Special Revenue:	
	SSMID	15,000
Total General Fund		<u>2,121,861</u>
Debt Service	Proprietary:	
	Enterprise:	
	Sanitary sewer	81,950
	Tax Increment Financing	318,540
Total Debt Service		<u>400,490</u>
Capital Projects	General	208,975
	Road Use Tax	307,735
	Debt Service	7,517,985
	Local Option Sales Tax	1,299,332
	Tax Increment Financing	852,400
	Proprietary:	
	Enterprise:	
	Sanitary Sewer	293,645
	Solid Waste	74,279
	Landfill	1,044,926
Total Capital Projects		<u>11,599,277</u>
Nonmajor Governmental:		
Special Revenue:		
Federal and State Retirement	Proprietary:	
	Enterprise:	
	Sanitary Sewer	23,477
	Solid Waste	28,886
	Landfill	33,928
Total Federal and State Retirement		<u>86,291</u>

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**11. INTERFUND TRANSFERS - Continued**

<u>Transfer to</u>	<u>Transfer from</u>	<u>Amount</u>
Nonmajor Governmental - Continued:		
Special Revenue - Continued:		
Workers' Compensation Insurance	Proprietary:	
	Enterprise:	
	Sanitary Sewer	\$ 647
	Solid Waste	50,957
	Landfill	11,359
	Airport	<u>263</u>
Total Workers' Compensation Insurance		<u>63,226</u>
Group Medical/Life Insurance	Proprietary:	
	Enterprise:	
	Sanitary Sewer	100,000
	Solid Waste	199,000
	Landfill	<u>200,000</u>
Total Group Medical/Life Insurance		<u>499,000</u>
Total Nonmajor Governmental		<u>648,517</u>
Total Governmental Funds		<u>14,770,145</u>
Proprietary:		
Enterprise:		
Sanitary Sewer	Proprietary:	
	Enterprise:	
	Landfill	<u>79,467</u>
Landfill	Proprietary:	
	Enterprise:	
	Solid Waste	<u>510,000</u>
Total Proprietary Funds		<u>589,467</u>
<b>TOTAL OPERATING TRANSFERS</b>		<b><u>\$15,359,612</u></b>

Transfers generally move resources from the fund statutorily required to collect the resources to fund the statutorily required to disburse the resources.

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**12. LANDFILL CLOSURE/POSTCLOSURE CARE COSTS**

To comply with federal and state regulations, the City is required to complete a monitoring system plan and a closure/postclosure plan and to provide funding necessary to effect closure and postclosure, including the proper monitoring and care of the landfill after closure. Environmental Protection Agency (EPA) requirements have established closure and thirty-year care requirements for all municipal solid waste landfills that receive waste after October 9, 1993. State governments are primarily responsible for implementation and enforcement of those requirements and have been given flexibility to tailor requirements to accommodate local conditions that exist. The effect of the EPA requirement is to commit landfill owners to perform certain closing functions and postclosure monitoring functions as a condition for the right to operate the landfill in the current period. The EPA requirements provide that when a landfill stops accepting waste, it must be covered with a minimum of twenty-four inches of earth to keep liquid away from the buried waste. Once the landfill is closed, the owner is responsible for maintaining the final cover, monitoring ground water and methane gas, and collection and treating leachate (the liquid that drains out of waste) for thirty years.

Governmental Accounting Standards Board Statement No. 18 requires landfill owners to estimate total landfill closure and postclosure care costs and recognize a portion of these costs each year based on the percentage of estimated total landfill capacity used that period. Estimated total costs consist of four components: (1) the cost of equipment and facilities used in postclosure monitoring and care, (2) the cost of final cover (material and labor), (3) the cost of monitoring the landfill during the postclosure period, and (4) the cost of any environmental cleanup required after closure. Estimated total cost is based on the cost to purchase those services and equipment currently and is required to be updated annually due to the potential for changes due to inflation or deflation, technology, or applicable laws or regulations.

These costs for the City have been estimated to be \$2,168,500 for closure and \$2,664,000 for postclosure, for a total of \$4,832,500 as of June 30, 2024. In the current year, no disbursements were made for landfill closure costs. Currently the estimated remaining life of the landfill is 28 months with approximately 30% of the landfill's capacity used at June 30, 2024.

Chapter 455B.306(9)(b) of the Code of Iowa requires permit holders of municipal solid waste landfills to maintain separate closure and postclosure care accounts to accumulate resources for the payment of closure and postclosure care costs. The City has begun to accumulate resources to fund these costs; and at June 30, 2024, assets of \$4,577,374 are restricted for these purposes and reported as restricted cash balance in the Statement of Cash Receipts, Disbursements, and Changes in Cash Balances - Proprietary Funds.

Also, pursuant to Chapter 567-113.14 of the Iowa Administrative Code (IAC), since the estimated closure and post closure care costs are not fully funded, the City is required to demonstrate financial assurance for the unfunded costs. The City has adopted the dedicated fund financial assurance mechanism. Under this mechanism, the City must certify the following to the Iowa Department of Natural Resources:

- The fund is dedicated by local government statute as a reserve fund.
- Payments into the fund are made annually over a pay-in period of ten years or the permitted life of the landfill, whichever is shorter.
- Annual deposits to the fund are determined by the following formula:

$$NP = \frac{CE - CB}{Y}$$

NP = next payment

CE = total required financial assurance

CB = current balance of the fund

Y = number of years remaining in the pay-in period

**CITY OF SPENCER**  
**NOTES TO FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2024**

**12. LANDFILL CLOSURE/POST CLOSURE CARE COSTS - Continued**

Chapter 567-113.14(8) of the IAC allows a government to choose the dedicated fund mechanism to demonstrate financial assurance and use the accounts established to satisfy the closure and postclosure care account requirements. Accordingly, the City is not required to establish closure and postclosure accounts in addition to the accounts established to comply with the dedicated fund financial assurance mechanism.

**13. DEVELOPMENT AGREEMENTS**

The City has entered into various development agreements for construction. Under these agreements, the City has agreed to pay the developers an amount not to exceed \$8,308,432, subject to annual appropriation by the City Council. The agreements require up to ten annual payments, provided the developer is in compliance with the terms of the agreement. During the year ended June 30, 2024, the City rebated \$858,181 of incremental property tax to the developers. At June 30, 2024, the remaining balances to be paid on the agreements totaled \$7,450,251.

**14. TAX ABATEMENTS**

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax receipts to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or to pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2024, \$858,181 of property tax was diverted under the urban renewal and economic development projects.

Tax Abatements of Other Entities

Property tax revenues of the City were not reduced by tax abatements of other entities.

## OTHER INFORMATION

**CITY OF SPENCER**  
**COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND**  
**CHANGES IN CASH BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**AS OF AND FOR THE YEAR ENDED JUNE 30, 2024**

	Special Revenue Funds	Permanent Funds	Total Nonmajor Governmental Funds
<b>RECEIPTS:</b>			
Property tax .....	\$ 2,147,322	\$ -	\$ 2,147,322
Other city taxes .....	10,628	-	10,628
Use of money and property .....	6,070	7,541	13,611
Intergovernmental .....	262,908	-	262,908
Miscellaneous .....	447,239	24,300	471,539
<b>TOTAL RECEIPTS</b>	<b>2,874,167</b>	<b>31,841</b>	<b>2,906,008</b>
<b>DISBURSEMENTS:</b>			
Public safety .....	1,515,347	-	1,515,347
Public works .....	396,183	-	396,183
Culture and recreation .....	526,108	252	526,360
Community and economic development .....	6,465	21,106	27,571
General government .....	711,898	-	711,898
<b>TOTAL DISBURSEMENTS</b>	<b>3,156,001</b>	<b>21,358</b>	<b>3,177,359</b>
<b>EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS</b>	<b>(281,834)</b>	<b>10,483</b>	<b>(271,351)</b>
<b>OTHER FINANCING SOURCES (USES):</b>			
Operating transfers in .....	648,517	-	648,517
Operating transfers out .....	(15,000)	-	(15,000)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>633,517</b>	<b>-</b>	<b>633,517</b>
<b>NET CHANGE IN CASH BALANCES</b>	<b>351,683</b>	<b>10,483</b>	<b>362,166</b>
<b>CASH BALANCES - BEGINNING OF YEAR</b>	<b>1,344,555</b>	<b>507,665</b>	<b>1,852,220</b>
<b>CASH BALANCES - END OF YEAR</b>	<b>\$ 1,696,238</b>	<b>\$ 518,148</b>	<b>\$ 2,214,386</b>
<b>CASH BASIS FUND BALANCES:</b>			
Nonspendable:			
Permanent fund principal .....	\$ -	\$ 471,869	\$ 471,869
Restricted for:			
Community and economic development purposes	98,590	2,184	100,774
Employee benefits .....	1,561,612	-	1,561,612
Police purposes .....	36,036	-	36,036
Cemetery purposes .....	-	22,153	22,153
Park purposes .....	-	21,942	21,942
<b>TOTAL CASH BASIS FUND BALANCES</b>	<b>\$ 1,696,238</b>	<b>\$ 518,148</b>	<b>\$ 2,214,386</b>

**CITY OF SPENCER**  
**COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND**  
**CHANGES IN CASH BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS - SPECIAL REVENUE FUNDS**  
**AS OF AND FOR THE YEAR ENDED JUNE 30, 2024**

	<u>SSMID</u>	<u>Police Retirement Systems</u>	<u>Civil Service Expenses</u>	<u>Police Special Proceeds</u>	<u>Fire Pension Accumulation</u>
RECEIPTS:					
Property tax .....	\$ 101,407	\$ 302,250	\$ 13,714	\$ -	\$ 76,814
Other city taxes .....	-	1,570	71	-	400
Use of money and property .....	-	2,978	544	1,346	1,202
Intergovernmental .....	13,648	32,085	973	-	5,478
Miscellaneous .....	-	6,593	4,431	-	2,693
TOTAL RECEIPTS	<u>115,055</u>	<u>345,476</u>	<u>19,733</u>	<u>1,346</u>	<u>86,587</u>
DISBURSEMENTS:					
Public safety .....	-	337,715	25,149	-	83,558
Public works .....	-	-	-	-	-
Culture and recreation .....	-	-	-	-	-
Community and economic development	6,465	-	-	-	-
General government .....	-	-	-	-	-
TOTAL DISBURSEMENTS	<u>6,465</u>	<u>337,715</u>	<u>25,149</u>	<u>-</u>	<u>83,558</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	<u>108,590</u>	<u>7,761</u>	<u>(5,416)</u>	<u>1,346</u>	<u>3,029</u>
OTHER FINANCING SOURCES (USES):					
Operating transfers in .....	-	-	-	-	-
Operating transfers out .....	(15,000)	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>(15,000)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
NET CHANGE IN CASH BALANCES	93,590	7,761	(5,416)	1,346	3,029
CASH BALANCES - BEGINNING OF YEAR	<u>5,000</u>	<u>77,859</u>	<u>20,909</u>	<u>34,690</u>	<u>29,459</u>
CASH BALANCES - END OF YEAR	<u>\$ 98,590</u>	<u>\$ 85,620</u>	<u>\$ 15,493</u>	<u>\$ 36,036</u>	<u>\$ 32,488</u>
CASH BASIS FUND BALANCES:					
Restricted for:					
Community and economic development purposes .....	\$ 98,590	\$ -	\$ -	\$ -	\$ -
Employee benefits .....	-	85,620	15,493	-	32,488
Police purposes .....	-	-	-	36,036	-
TOTAL CASH BASIS FUND BALANCES	<u>\$ 98,590</u>	<u>\$ 85,620</u>	<u>\$ 15,493</u>	<u>\$ 36,036</u>	<u>\$ 32,488</u>



<u>Federal and State Retirement</u>	<u>Workers' Compensation Insurance</u>	<u>Unemployment Insurance Claims</u>	<u>Group Medical/Life Insurance</u>	<u>Total</u>
\$ 492,180	\$ 169,844	\$ 29,921	\$ 961,192	\$ 2,147,322
2,556	884	155	4,992	10,628
-	-	-	-	6,070
67,819	12,050	2,123	128,732	262,908
-	-	-	433,522	447,239
<u>562,555</u>	<u>182,778</u>	<u>32,199</u>	<u>1,528,438</u>	<u>2,874,167</u>
144,658	106,643	-	817,624	1,515,347
116,498	39,824	-	239,861	396,183
186,688	28,539	-	310,881	526,108
-	-	-	-	6,465
99,920	83,006	12,049	516,923	711,898
<u>547,764</u>	<u>258,012</u>	<u>12,049</u>	<u>1,885,289</u>	<u>3,156,001</u>
14,791	(75,234)	20,150	(356,851)	(281,834)
86,291	63,226	-	499,000	648,517
-	-	-	-	(15,000)
<u>86,291</u>	<u>63,226</u>	<u>-</u>	<u>499,000</u>	<u>633,517</u>
101,082	(12,008)	20,150	142,149	351,683
89,437	342,258	40,644	704,299	1,344,555
<u>\$ 190,519</u>	<u>\$ 330,250</u>	<u>\$ 60,794</u>	<u>\$ 846,448</u>	<u>\$ 1,696,238</u>
\$ -	\$ -	\$ -	\$ -	\$ 98,590
190,519	330,250	60,794	846,448	1,561,612
-	-	-	-	36,036
<u>\$ 190,519</u>	<u>\$ 330,250</u>	<u>\$ 60,794</u>	<u>\$ 846,448</u>	<u>\$ 1,696,238</u>

**CITY OF SPENCER**  
**COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND**  
**CHANGES IN CASH BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS - PERMANENT FUNDS**  
**AS OF AND FOR THE YEAR ENDED JUNE 30, 2024**

	Cemetery Perpetual Care Fund	Riverside Cemetery Memorial Trust	Columbarium Vault Fund	Northlawn Perpetual Care Fund
<b>RECEIPTS:</b>				
Use of money and property .....	\$ -	\$ 824	\$ 277	\$ 3,152
Miscellaneous.....	3,000	-	1,000	800
<b>TOTAL RECEIPTS</b>	<u>3,000</u>	<u>824</u>	<u>1,277</u>	<u>3,952</u>
<b>DISBURSEMENTS:</b>				
Culture and recreation .....	-	252	-	-
Community and economic development .....	-	-	-	-
<b>TOTAL DISBURSEMENTS</b>	<u>-</u>	<u>252</u>	<u>-</u>	<u>-</u>
<b>EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS</b>	3,000	572	1,277	3,952
<b>CASH BALANCES - BEGINNING OF YEAR .....</b>	<u>313,804</u>	<u>21,581</u>	<u>7,080</u>	<u>79,756</u>
<b>CASH BALANCES - END OF YEAR</b>	<u>\$ 316,804</u>	<u>\$ 22,153</u>	<u>\$ 8,357</u>	<u>\$ 83,708</u>
<b>CASH BASIS FUND BALANCES:</b>				
Nonspendable:				
Permanent fund principal .....	\$ 316,804	\$ -	\$ 8,357	\$ 83,708
Restricted for:				
Cemetery purposes .....	-	22,153	-	-
Community development purposes .....	-	-	-	-
Park purposes .....	-	-	-	-
<b>TOTAL CASH BASIS FUND BALANCES</b>	<u>\$ 316,804</u>	<u>\$ 22,153</u>	<u>\$ 8,357</u>	<u>\$ 83,708</u>

<u>Griffin Trust Fund</u>	<u>Hoepner Trust Fund</u>	<u>Leach Park Fund</u>	<u>Total</u>
\$ 2,474	\$ -	\$ 814	\$ 7,541
-	19,500	-	24,300
<u>2,474</u>	<u>19,500</u>	<u>814</u>	<u>31,841</u>
-	-	-	252
1,606	19,500	-	21,106
<u>1,606</u>	<u>19,500</u>	<u>-</u>	<u>21,358</u>
868	-	814	10,483
64,316	-	21,128	507,665
<u>\$ 65,184</u>	<u>\$ -</u>	<u>\$ 21,942</u>	<u>\$ 518,148</u>
\$ 63,000	\$ -	\$ -	\$ 471,869
-	-	-	22,153
2,184	-	-	2,184
<u>-</u>	<u>-</u>	<u>21,942</u>	<u>21,942</u>
<u>\$ 65,184</u>	<u>\$ -</u>	<u>\$ 21,942</u>	<u>\$ 518,148</u>

**CITY OF SPENCER  
SCHEDULE OF INDEBTEDNESS  
JUNE 30, 2024**

	<u>Date of Issue</u>	<u>Interest Rates</u>	<u>Amount of Original Issue</u>	<u>Final Due Date</u>
GOVERNMENTAL ACTIVITIES:				
GENERAL OBLIGATION BONDS/NOTES:				
Sewer improvement bond - series 2017	6-2017	2.00% <sup>(1)</sup>	\$1,505,000	6-01-2037
General obligation bonds - series 2018	3-2018	3.00%	1,500,000	6-01-2028
General obligation bonds - series 2018-B	10-2018	3.00 - 4.00%	1,190,000	6-01-2024
Sewer improvement bond - series 2018	6-2018	2.00% <sup>(1)</sup>	1,508,000	6-01-2038
General obligation bonds - series 2019	12-2019	1.70 - 4.00%	2,735,000	6-01-2029
General obligation bond - series 2023-A	7-2023	4.00%	5,520,000	6-01-2037
General obligation bond - series 2023-B	7-2023	5.00%	1,740,000	6-01-2028
TOTAL GENERAL OBLIGATION BONDS/NOTES				
OTHER LONG-TERM DEBT:				
Spencer Municipal Utilities - E911 Communication loan	12-2014	0.00%	360,000	7-15-2024
TOTAL GOVERNMENTAL ACTIVITIES				
BUSINESS TYPE ACTIVITIES:				
REVENUE BONDS/NOTES:				
Sewer revenue bonds (Build America Bonds)	12-2010	2.00% <sup>(1)</sup>	7,500,000	6-01-2032
Sewer revenue bond - series 2016	10-2016	1.04% <sup>(1)</sup>	3,960,000	6-01-2037
Sewer revenue bond - series 2021	8-2021	1.00% <sup>(1)</sup>	3,262,000	6-01-2041
TOTAL BUSINESS TYPE ACTIVITIES				

<sup>(1)</sup> Interest rate includes .25% service fee.

## Schedule 4

<u>Balance Beginning of Year</u>	<u>New Issues</u>	<u>Repayments</u>	<u>Balance End of Year</u>	<u>Interest &amp; Fees Paid</u>	<u>Interest Due and Unpaid</u>
\$1,145,000	\$ -	\$ 72,000	\$ 1,073,000	\$ 22,900	\$ -
690,000	-	130,000	560,000	21,000	-
45,000	-	45,000	-	1,650	-
1,228,000	-	71,000	1,157,000	24,560	-
1,620,000	-	255,000	1,365,000	42,140	-
-	5,520,000	-	5,520,000	195,040	-
-	<u>1,740,000</u>	-	<u>1,740,000</u>	<u>76,850</u>	-
4,728,000	7,260,000	573,000	11,415,000	384,140	-
72,000	-	36,000	36,000	600	-
<u>\$4,800,000</u>	<u>\$7,260,000</u>	<u>\$ 609,000</u>	<u>\$11,451,000</u>	<u>\$384,740</u>	<u>\$ -</u>
\$3,971,000	\$ -	\$ 387,000	\$ 3,584,000	\$ 79,420	\$ -
2,842,000	-	190,000	2,652,000	29,557	-
<u>3,082,434</u>	<u>18,566</u>	<u>158,000</u>	<u>2,943,000</u>	<u>30,920</u>	-
<u>\$9,895,434</u>	<u>\$ 18,566</u>	<u>\$ 735,000</u>	<u>\$ 9,179,000</u>	<u>\$139,897</u>	<u>\$ -</u>

**CITY OF SPENCER**  
**BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS,**  
**AND CHANGES IN BALANCES - BUDGET AND ACTUAL (CASH BASIS) -**  
**ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS**  
**OTHER INFORMATION (UNAUDITED)**  
**FOR THE YEAR ENDED JUNE 30, 2024**

	Governmental Funds <u>Actual</u>	Proprietary Funds <u>Actual</u>	Total <u>Actual</u>
RECEIPTS:			
Property tax .....	\$ 7,333,639	\$ -	\$ 7,333,639
Tax increment financing revenues .....	1,376,294	-	1,376,294
Other city taxes .....	3,122,557	-	3,122,557
Licenses and permits .....	68,813	-	68,813
Use of money and property .....	980,699	1,130,262	2,110,961
Intergovernmental .....	5,575,272	44,212	5,619,484
Charges for service .....	656,798	8,683,672	9,340,470
Special assessments .....	164,330	-	164,330
Miscellaneous .....	<u>1,051,384</u>	<u>176,492</u>	<u>1,227,876</u>
TOTAL RECEIPTS	<u>20,329,786</u>	<u>10,034,638</u>	<u>30,364,424</u>
DISBURSEMENTS:			
Public safety .....	4,925,742	-	4,925,742
Public works .....	1,833,784	-	1,833,784
Culture and recreation .....	3,150,302	-	3,150,302
Community and economic development .....	2,186,134	-	2,186,134
General government .....	2,230,051	-	2,230,051
Debt service .....	993,741	-	993,741
Capital projects .....	12,326,720	-	12,326,720
Business type .....	-	<u>4,895,465</u>	<u>4,895,465</u>
TOTAL DISBURSEMENTS	<u>27,646,474</u>	<u>4,895,465</u>	<u>32,541,939</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	<u>(7,316,688)</u>	<u>5,139,173</u>	<u>(2,177,515)</u>
OTHER FINANCING SOURCES (USES):			
Proceeds from sale of assets .....	28,660	4,370	33,030
Proceeds from bonds .....	7,463,651	-	7,463,651
Operating transfers in .....	14,770,145	589,467	15,359,612
Operating transfers out .....	<u>(11,860,153)</u>	<u>(3,499,459)</u>	<u>(15,359,612)</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>10,402,303</u>	<u>(2,905,622)</u>	<u>7,496,681</u>
EXCESS (DEFICIENCY) OF RECEIPTS AND OTHER FINANCING SOURCES (USES) OVER (UNDER) DISBURSEMENTS	3,085,615	2,233,551	5,319,166
BALANCE - BEGINNING OF YEAR .....	<u>21,907,382</u>	<u>20,448,680</u>	<u>42,356,062</u>
BALANCE - END OF YEAR	<u>\$ 24,992,997</u>	<u>\$ 22,682,231</u>	<u>\$ 47,675,228</u>

See Notes to Financial Statements

Original Budget	Final Budget	Final to Actual Variance
\$ 7,286,701	7,286,701	\$ 46,938
1,283,215	1,283,215	93,079
2,740,090	2,740,090	382,467
52,250	52,250	16,563
450,435	450,435	1,660,526
2,856,963	2,856,963	2,762,521
8,262,330	8,262,330	1,078,140
105,000	105,000	59,330
1,187,902	1,187,902	39,974
<u>24,224,886</u>	<u>24,224,886</u>	<u>6,139,538</u>
4,923,417	4,923,417	(2,325)
2,415,358	2,415,358	581,574
3,376,433	3,376,433	226,131
2,164,812	3,164,812	978,678
2,173,100	2,173,100	(56,951)
721,990	996,990	3,249
-	9,000,000	(3,326,720)
<u>5,098,383</u>	<u>5,098,383</u>	<u>202,918</u>
<u>20,873,493</u>	<u>31,148,493</u>	<u>(1,393,446)</u>
<u>3,351,393</u>	<u>(6,923,607)</u>	<u>4,746,092</u>
-	-	33,030
-	7,437,100	26,551
6,660,509	6,660,509	8,699,103
<u>(6,660,509)</u>	<u>(6,660,509)</u>	<u>(8,699,103)</u>
<u>-</u>	<u>7,437,100</u>	<u>59,581</u>
3,351,393	513,493	<u>\$ 4,805,673</u>
<u>38,486,206</u>	<u>38,486,206</u>	
<u>\$ 41,837,599</u>	<u>\$ 38,999,699</u>	



**CITY OF SPENCER  
NOTES TO SCHEDULE 5 - BUDGETARY REPORTING  
FOR THE YEAR ENDED JUNE 30, 2024**

The budgetary comparison is presented in accordance with Government Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Fiduciary Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund or fund type. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds, Permanent Fund, and Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, budget amendments increased budgeted disbursements by \$10,275,000. These budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2024, disbursements exceeded the amount budgeted in the public safety, general government, and capital projects functions.

**CITY OF SPENCER  
SCHEDULE OF CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**

**IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM  
LAST TEN YEARS \*  
(IN THOUSANDS)**

**OTHER INFORMATION (UNAUDITED)**

	<u>2024</u>	<u>2023</u>	<u>2022</u>
City's proportion of the net pension liability .....	.043744%	.0456260%	(.0232917)%
City's proportionate share of the net pension liability .....	\$ 1,964	\$ 1,700	\$ 48
City's covered-employee payroll .....	\$ 3,848	\$ 3,647	\$ 3,545
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll .....	51.04%	46.61%	1.35%
Plan fiduciary net position as a percentage of the total pension liability .....	90.13%	91.40%	100.81%

\* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

**MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA  
LAST NINE YEARS \*  
(IN THOUSANDS)**

**OTHER INFORMATION (UNAUDITED)**

	<u>2024</u>	<u>2023</u>	<u>2022</u>
City's proportion of the net pension liability .....	.476863%	.518018%	.489579%
City's proportionate share of the net pension liability .....	\$ 2,986	\$ 2,909	\$ 1,099
City's covered-employee payroll .....	\$ 1,758	\$ 1,750	\$ 1,614
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll .....	169.85%	166.23%	68.09%
Plan fiduciary net position as a percentage of the total pension liability .....	83.53%	84.62%	93.62%

\* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

## Schedule 6

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
.0437533%	.0439483%	.0421934%	.043928%	.042388%	.042779%	.043983%
\$ 3,066	\$ 2,549	\$ 2,669	\$ 2,908	\$ 2,652	\$ 2,108	\$ 1,746
\$ 3,488	\$ 3,368	\$ 3,217	\$ 3,289	\$ 3,072	\$ 2,963	\$ 2,921
87.90%	75.68%	82.97%	88.42%	86.33%	71.14%	59.77%
82.90%	85.45%	83.62%	82.21%	81.82%	85.19%	87.61%

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
.499062%	.475515%	.490919%	.509766%	.503138%	.495032%	.504315%
\$ 3,981	\$ 3,119	\$ 2,922	\$ 2,990	\$ 3,146	\$ 2,326	\$ 1,828
\$ 1,586	\$ 1,433	\$ 1,427	\$ 1,444	\$ 1,363	\$ 1,298	\$ 1,287
251.01%	217.66%	204.77%	207.06%	230.81%	179.20%	141.95%
76.47%	79.94%	81.07%	80.60%	78.20%	83.04%	86.27%

**CITY OF SPENCER  
SCHEDULE OF CITY CONTRIBUTIONS**

**IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM  
LAST TEN FISCAL YEARS  
(IN THOUSANDS)**

**OTHER INFORMATION (UNAUDITED)**

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
Statutorily required contribution .....	\$ 370	\$ 363	\$ 344	\$ 335	\$ 328	\$ 319
Contributions in relation to the statutorily required contribution .....	<u>370</u>	<u>363</u>	<u>344</u>	<u>335</u>	<u>328</u>	<u>319</u>
Contribution deficiency (excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
City's covered-employee payroll .....	\$3,924	\$3,848	\$3,647	\$3,545	\$3,488	\$3,368
Contributions as a percentage of covered-employee payroll .....	9.44%	9.44%	9.43%	9.44%	9.42%	9.46%

**MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA  
LAST TEN FISCAL YEARS  
(IN THOUSANDS)**

**OTHER INFORMATION (UNAUDITED)**

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
Statutorily required contribution .....	\$ 421	\$ 420	\$ 458	\$ 409	\$ 387	\$ 374
Contributions in relation to the statutorily required contribution .....	<u>421</u>	<u>420</u>	<u>458</u>	<u>409</u>	<u>387</u>	<u>374</u>
Contribution deficiency (excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
City's covered-employee payroll .....	\$1,833	\$1,758	\$1,750	\$1,614	\$1,586	\$1,433
Contributions as a percentage of covered-employee payroll .....	22.98%	23.89%	26.18%	25.32%	24.41%	26.14%

# Schedule 7

<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
\$ 286	\$ 294	\$ 275	\$ 265
<u>286</u>	<u>294</u>	<u>275</u>	<u>265</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
\$3,217	\$3,289	\$3,072	\$2,963
8.90%	8.94%	8.94%	8.94%

<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
\$ 366	\$ 374	\$ 379	\$ 395
<u>366</u>	<u>374</u>	<u>379</u>	<u>395</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
\$1,427	\$1,444	\$1,383	\$1,298
25.68%	25.92%	27.77%	30.41%

**CITY OF SPENCER  
NOTES TO OTHER INFORMATION - PENSION LIABILITY  
IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM  
YEAR ENDED JUNE 30, 2024**

**Changes of Benefit Terms**

There are no significant changes in benefit terms.

**Changes of Assumptions**

The 2022 valuation incorporated the following refinements after a quadrennial experience study:

- Changed mortality assumptions to the PubG-2010 mortality tables with mortality improvements modeled using Scale MP-2021.
- Adjusted retirement rates for Regular members.
- Lowered disability rates for Regular members
- Adjusted termination rates for all membership groups.

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.



**CITY OF SPENCER  
NOTES TO OTHER INFORMATION - PENSION LIABILITY - Continued  
MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA  
YEAR ENDED JUNE 30, 2024**

**Changes of Benefit Terms**

There were no significant changes of benefit terms.

**Changes of Assumptions**

The 2018 valuation changed post retirement mortality rates to the RP-2014 Blue Collar Healthy Annuitant Table with males set-forward zero years, females set-forward two years, and disabled individuals set forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

The 2017 valuation added five years projection of future mortality improvement with Scale BB.

The 2016 valuation changed postretirement mortality rates to the RP-2000 Blue Collar Combined Healthy Mortality Table with males set-back two years, females set-forward one year, and disabled individuals set-forward one year (male only rates), with no projection of future mortality improvement.

The 2015 valuation phased in the 1994 Group Annuity Mortality Table for postretirement mortality. This resulted in a weighting of 1/12 of the 1971 Group Annuity Mortality Table and 11/12 of the 1994 Group Annuity Mortality Table.

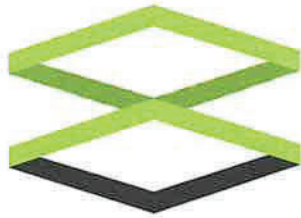
The 2014 valuation phased in the 1994 Group Annuity Mortality Table for post-retirement mortality. This resulted in a weighting of 2/12 of the 1971 Group Annuity Mortality Table and 10/12 of the 1994 Group Annuity Mortality Table.

**CITY OF SPENCER**  
**SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION -**  
**ALL GOVERNMENTAL FUNDS**  
**FOR THE LAST TEN YEARS**

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Property taxes .....	\$ 7,333,639	\$ 7,240,963	\$ 6,696,627	\$ 6,610,142
Tax increment financing revenues .....	1,376,294	1,207,513	1,302,907	1,272,474
Other city taxes .....	3,122,557	2,959,196	3,081,846	3,016,075
Licenses and permits .....	68,813	60,596	73,806	59,354
Use of money and property .....	980,699	387,590	168,365	182,026
Intergovernmental .....	5,575,272	4,646,554	3,784,068	3,835,432
Charges for services .....	656,798	599,339	585,753	560,073
Special assessments .....	164,330	170,183	172,678	394,766
Miscellaneous .....	<u>1,051,384</u>	<u>864,334</u>	<u>824,413</u>	<u>1,167,626</u>
 TOTAL RECEIPTS	 <u>\$20,329,786</u>	 <u>\$18,136,268</u>	 <u>\$16,690,463</u>	 <u>\$17,097,968</u>
 DISBURSEMENTS:				
Public safety .....	\$ 4,925,742	\$ 4,858,296	\$ 5,134,677	\$ 4,407,620
Public works .....	1,833,784	1,910,129	2,047,383	2,054,269
Culture and recreation .....	3,150,302	3,245,597	3,032,786	2,664,520
Community and economic development .....	2,186,134	2,179,093	2,199,409	2,700,238
General government .....	2,230,051	2,197,602	2,063,498	2,148,323
Debt service .....	993,741	932,700	1,042,390	1,051,670
Capital projects .....	<u>12,326,720</u>	<u>7,181,859</u>	<u>5,865,076</u>	<u>2,571,962</u>
 TOTAL DISBURSEMENTS	 <u>\$27,646,474</u>	 <u>\$22,505,276</u>	 <u>\$21,385,219</u>	 <u>\$17,598,602</u>

## Schedule 8

<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
\$ 5,923,396	\$ 5,881,627	\$ 5,657,567	\$ 5,624,241	\$ 5,085,638	\$ 5,079,366
1,245,743	1,285,662	976,405	835,048	687,244	695,254
2,976,347	2,651,486	2,912,127	2,727,248	2,615,039	2,478,156
69,984	66,892	81,145	62,666	70,121	63,500
289,292	274,165	176,350	139,064	131,492	120,978
3,547,194	4,605,519	3,557,441	3,154,713	2,752,796	2,633,718
196,264	243,845	214,718	195,541	276,423	245,956
412,255	287,971	333,632	408,425	161,268	148,630
<u>983,885</u>	<u>836,903</u>	<u>711,491</u>	<u>788,070</u>	<u>627,625</u>	<u>1,174,940</u>
<u>\$15,644,360</u>	<u>\$16,134,070</u>	<u>\$14,620,876</u>	<u>\$13,935,016</u>	<u>\$12,407,646</u>	<u>\$12,640,498</u>
\$ 4,325,942	\$ 4,001,585	\$ 3,110,546	\$ 3,186,696	\$ 3,010,045	\$ 3,289,444
2,091,885	1,829,178	1,632,301	1,528,724	1,482,858	1,386,951
2,035,328	1,883,716	1,561,764	1,610,387	1,516,305	1,514,083
2,158,082	1,974,563	2,104,508	1,718,764	1,617,387	1,933,571
1,842,547	1,735,802	2,900,710	2,720,445	2,295,139	2,314,559
1,149,648	843,553	978,849	1,763,497	1,544,948	1,159,849
<u>7,106,070</u>	<u>7,252,704</u>	<u>5,120,509</u>	<u>1,823,307</u>	<u>1,385,932</u>	<u>2,609,423</u>
<u>\$20,709,502</u>	<u>\$19,521,101</u>	<u>\$17,409,187</u>	<u>\$14,351,820</u>	<u>\$12,852,614</u>	<u>\$14,207,880</u>



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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

The Honorable Mayor and  
Members of the City Council  
City of Spencer  
Spencer, IA 51301

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the primary government of the City of Spencer, Iowa, as of and for the year ended June 30, 2024, and the related Notes to Financial Statements, which collectively comprise the basic financial statements of the City's primary government, and have issued our report thereon dated November 27, 2024. Our report expressed unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than accounting principles generally accepted in the United States of America.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings, we identified a certain deficiency in internal control that we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of City of Spencer's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in Part I of the accompanying Schedule of Findings as item 2024-001 to be a material weakness.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2024 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

## **City's Response to Finding**

*Government Auditing Standards* require the auditor to perform limited procedures on the City's responses to the findings identified in our audit and described in the accompanying Schedule of Findings. The City's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

*Winter, Stone & Co., LLC*

November 27, 2024  
Spencer, Iowa

**CITY OF SPENCER  
SCHEDULE OF FINDINGS  
FOR THE YEAR ENDED JUNE 30, 2024**

**Part I: Findings Related to the Financial Statements**

**INTERNAL CONTROL DEFICIENCY:**

2024-001 Department Collections

Criteria - Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody, and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty.

Condition - Various departments collect fees that are periodically remitted to the City Office for deposit. The City has determined that the departmental reports summarizing the fees received did not agree with the amount deposited in all cases.

Cause - City offices have limited number of employees and certain procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

Effect - Inadequate segregation of duties could adversely affect the City's ability to prevent or detect and correct misstatements, errors, or misappropriation on a timely basis by employees in the normal of performing their assigned functions.

Recommendation - To strengthen the control over the accountability of receipts generated by the department activities, the City should consider segregating the collection procedures from the control over the original source documents and requiring an authorized independent person to verify the deposit with the original source documents.

Response - The City is investigating the differences, but has not determined if there will be a material effect on the financial statements. After the investigation is complete, the City will consider segregating the collection procedures and source documents and having an independent verification of the deposit with the source documents.

Conclusion - Response accepted.

**Instances of Non-Compliance:**

No findings were noted.



**CITY OF SPENCER  
SCHEDULE OF FINDINGS - Continued  
FOR THE YEAR ENDED JUNE 30, 2024**

**Part II: Other Findings Related to Required Statutory Reporting**

2024-A Certified Budget - Disbursements during the year ended June 30, 2024 exceeded the amount budgeted in the public safety, general government, and capital projects functions.

Recommendation - The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response - The City will make an effort to amend the budget before disbursements are exceeded, if applicable in the future.

Conclusion - Response accepted.

2024-B Questionable Disbursements - We noted no disbursements for parties, banquets, or other entertainment for employees that we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.

2024-C Travel Expense - No expenditures of the City for travel expenses of spouses of City officials or employees were noted.

2024-D Business Transactions - Business transactions between the City and City officials or employees are detailed as follows:

<u>Name, Title and Business Connection</u>	<u>Transaction Description</u>	<u>Amount</u>
Donavon Wunschel, Council Member		
Partial owner of Midwestern Mechanical	Supplies	\$48,366
Partial owner of Copper Cottage	Supplies	\$ 5,789

In accordance with Chapter 362.5(3)(j) of the Code of Iowa, the transactions with the Council Member may represent a conflict of interest since total transactions with one of the businesses exceeded \$6,000 during the fiscal year.

Recommendation - The City should go through the bidding process for transactions that could exceed \$6,000.

Response - The amounts above are the cumulative total of several transactions throughout the year. Two items over \$6,000 went through the bidding process.

Conclusion - Response accepted.

2024-E Restricted Donor Activity - No transactions were noted between the City, City officials, City employees, and restricted donors in compliance with Chapter 68B of the Code of Iowa.

2024-F Bond Coverage - Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.

2024-G Council Minutes - No transactions were found that we believe should have been approved in the Council minutes but were not.



**CITY OF SPENCER**  
**SCHEDULE OF FINDINGS - Continued**  
**FOR THE YEAR ENDED JUNE 30, 2024**

**Part II: Other Findings Related to Required Statutory Reporting** - Continued

2024-H Deposits and Investments - We noted one instance of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy. The balance at one financial institution exceeded the maximum balance as established by the depository resolution.

Recommendation - The City should adopt new limits for depository amounts that exceed the current resolution amount.

Response - The City council will discuss the necessary changes and adopt a new resolution for depositories.

Conclusion - Response accepted.

2024-I Revenue Notes - No instances of noncompliance with the revenue bond and note resolutions were noted.

2024-J Financial Assurance - As of June 30, 2024, the City has demonstrated financial assurance for closure and postclosure care by establishing a local government dedicated fund as provided in Chapter 567.113.14(6) of the Iowa Administrative Code.

2024-K Urban Renewal Annual Report - The urban renewal annual report for the fiscal year ended June 30, 2023 was approved and certified to the Iowa Department of Management on or before December 1, 2023.